### **AGENDA ITEM 5**

### APPENDIX I

## MODIFIED SUPPLEMENTARY GUIDANCE FOR LDP

### Appendix I: Supplementary Guidance

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### Policy I New Housing Development Supplementary Guidance

Policy Requirements	Information Required
Housing development in settlements	<ul> <li>Select a site within identified settlement boundary</li> <li>Include a statement confirming that the design makes best use of the site selected</li> </ul>
Housing development in existing rural groups	<ul> <li>Confirm the number of buildings which make up the group</li> <li>Ensure a design which enhances and reinforces the character of the existing group</li> </ul>
Other housing in the countryside	<ul> <li>Details of operational and viability needs of the business which justify a new house</li> <li>Justify the need to locate the house on the site selected</li> </ul>
100% affordable housing	Provide information which demonstrates the need and location for the development
Affordable housing provided using cross subsidy	<ul> <li>Provide information which demonstrates the need and location for the development</li> <li>Provide financial information which supports the amount of open market units included</li> </ul>
Alterations to existing houses (any location)	<ul> <li>Ensure a design which protects the character of the existing house and its setting</li> <li>Retain garden space appropriate to the size of the extended property</li> <li>Retain appropriate access and parking provision appropriate to the size of the extended property</li> </ul>
Conversions	<ul> <li>Provide a structural survey showing that the proposed works can be fitted into the existing property without the need for demolition</li> <li>Ensure a design which complements the original in terms of style</li> </ul>
Replacement houses	<ul> <li>Provide a structural survey confirming the existing house is unsound and incapable of rehabilitation; or is of non-standard construction</li> <li>Justification for the site selected if not including the original footprint</li> </ul>
Housing for gypsies and travellers and travellers and travelling showpeople	<ul> <li>Demonstrate the need identified in the relevant housing strategy</li> <li>Justification for the site selected considering the impact on neighbouring land uses</li> </ul>

#### Meeting the requirements of the policy

I.I Most large scale housing development proposals should be located on sites allocated in the Plan or within strategic settlements as identified in the Local Development Plan. We will also consider housing proposals on other windfall sites. These are generally smaller sites which provide good opportunities for single or smaller scale housing developments. Existing houses may also be extended or altered to create the living space required by the occupant.

#### Housing in settlements

I.2 Your development will be within the settlement boundary set out in the Local Development Plan. It must be designed to ensure the character of the settlement is reinforced, making best use of the land available.

### Housing development in existing rural groups

- 1.3 You must be sure that the site is within a rural building group. The group must include three or more buildings, one of which must be an existing house. We do not include ancillary buildings to the existing house in this calculation. These include kennels, outbuildings, garages and sheds.
- I.4 Each building group has its own individual identity. Where both natural and man-made boundaries exist, natural boundaries take precedence over man-made boundaries when defining the extent of a building group. You should ensure that your development fits

- with the group and adds to the cohesive pattern of built form within its landscape setting. Your development must not extend the existing group by expanding into previously undeveloped fields; particularly where a definable natural boundary between the existing group and the field exists.
- 1.5 Where a group consists of a row of houses fronting a road, infill or additions using gaps of an appropriate size may provide opportunities for new dwellings. New houses in such cases should be of a scale appropriate to the others in the vicinity.
- 1.6 Your application must include a description of the group which you are adding to, detailing the number of buildings in the group and an explanation of how your development adds to the relationship between the buildings. You must not extend the boundaries of the group past any existing defensible boundary or feature.
- 1.7 In calculating the size of the group, you must not increase its size by more than one third during the Plan period. This includes extant permissions which are yet to be completed.

#### Other housing in the countryside

- 1.8 If your development proposal is located outwith a settlement boundary, and is not within a rural building group then you must consider:
  - why the proposal is needed for, or improves, the operational and economic viability of an active business. This business must demonstrate a valid locational need to be in the countryside. This includes land management operations, and tourism and recreation pursuits; or
  - whether the site is on rural brownfield land; and
  - how it conserves the existing pattern of development. It should not erode the settlement hierarchy, and should not create a new form of development in the landscape which is at odds with existing built and landscape character.

You must include information to support the need for the house in the location chosen.

- 1.9 We will consider the contribution the house makes to the business it is to support. This can be either a new business venture or an existing one. However, you must be clear in the information provided that the business will rely on the house to ensure its economic success. In the case of a new business, we will require the business element of the proposal to be in place prior to the construction and completion of the house.
- 1.10 In the design of the development you must show how your proposal helps conserve the existing built form in the area. You should not propose a

development which is at odds to the existing built form. You should also ensure that the settlement hierarchy is not eroded. This includes adequate consideration of alternative locations for your development, particularly where there is an existing building group in close proximity to your proposed development site.

### Contributions towards affordable housing provision

- I.II All residential development must make a contribution towards affordable housing provision.
- 1.12 In the case of applications for Planning Permission in Principle where the finalised layout and content of a development proposal may not be known, then a rate for the site, normally on a rate per house unit or a rate per sq m for commercial premises, based on its location will be used. This will form the basis of a Planning Obligation, so that the planning application may be determined and a decision notice issued following completion of that obligation. All applications for full planning permission for housing development must be accompanied by details of the number of affordable units, and details of who will provide the affordable housing units – whether this is a private developer, registered social landlord or other party.
- 1.13 If a developer knows that the site on which they are seeking planning permission is included in either a Council or Registered Social Landlord investment programme, evidence of this must be submitted with the planning application.

- 1.14 If significant extraordinary development costs occur at a later stage which could not have been known at the start of the development, a pragmatic approach will be taken to the payment of contributions. Supporting evidence will be required.
- 1.15 Developments of four or more dwellings will be expected to provide a benchmark of 25 per cent affordable units within the development. However, if it can be demonstrated that an offsite contribution would better meet a community's housing needs, then an alternative solution will be negotiated with the developer. This may include a cash payment towards the provision of affordable housing at another location.
- 1.16 Where proposals are made for the development of less than four open market dwellings, a financial contribution will be sought that will be put towards the delivery of affordable housing in another location. This finance will be ring-fenced for the provision of affordable housing. The contribution will be put towards the provision of affordable housing in the relevant secondary school catchment area or housing market area if appropriate. In the first instance, this will be sought in the same settlement.
- 1.17 The value of the financial contribution will be specifically related to the value of the site being developed. The guide for this financial contribution is £25,000 per unit for developments of four more houses. This may however vary due to the location and value (higher value sites requiring higher contributions) of the development, or the specifics of the site.

1.18 Where a development is of less than four houses, it is not reasonable to expect such a large contribution to be made. Therefore, a percentage of the £25,000 benchmark will be paid. In these cases the following will act as a guide:

#### One house

5% of the £25,000 benchmark = £1,250

#### Two houses

10% of the £25,000 benchmark = £2,500

#### Three houses

15% of the £25,000 benchmark = £3,750

1.19 Where assessments demonstrate that the provision of affordable housing is more suited on a different site, this will be considered. A proposal that incorporates an element of offsite provision of the affordable housing will only be granted planning permission when details of methods of delivery have been agreed. The development of both sites will be subject to a legal agreement to ensure that the affordable housing element of the development is built within an agreed timeframe.

#### Affordable housing developments

- 1.20 We support all 100 per cent affordable housing developments where this meets a local need. Applicants and those eligible for any form of affordable housing must be taken or nominated from the housing waiting lists of the local housing authority, housing associations or from another organisation with an allocations policy appropriate to the Cairngorms National Park.
- 1.21 Developments must meet an identified need within the local community. This need will be shown through local assessments, formal information from the local housing authority, or by any other robust information available. Affordable housing is broadly defined as housing at a reasonable quality that is affordable to people on modest incomes. It may take the form of social rented accommodation. mid-market rented accommodation. shared ownership, shared equity, discounted low cost housing for sale including plots for self build, and low-cost housing without subsidy. For proposals to gain permission, the affordable element must fall within this definition.
- Independent assessments will be made of the required information to ensure the affordable development is required by the applicant, is of an appropriate size, and is in a location which is justifiable. You must provide the necessary information to allow an independent assessor to carry out an assessment in a timely way which does not delay the process of determining the application. This includes:

- details to confirm the residents of the new development are in housing need. You may be asked for detailed financial information. This information will be considered in confidence by the independent assessors and will not be passed to the planning authority;
- details to confirm the residents of the new development have a need to live in the locality chosen;
- how the development is meeting a recognised need for affordable housing in the area:
- explanation of why existing properties or sites which are for sale on the open market do not meet the need identified.
   Personal preference is not considered to be a valid material consideration;
- floor plan details to allow comparison with Scottish Government benchmarks on house size standards;
- comparison costs to justify the affordability of the new development against the cost of existing housing stock;
- information from the relevant authority/ Registered Social Landlord to confirm the development will result in a reduction in their waiting list.

### Affordable housing provided using cross subsidy from other housing

1.23 We also support affordable housing which includes an open market element. This open market element can provide an important subsidy to securing the affordable element. As with proposals for 100 per cent affordable housing development, we will use independent assessors to carry out an assessment to ensure the affordable element of

the development is required by the applicant, is of an appropriate size, and is in a location which is justifiable. You must provide the necessary information to allow an independent assessor to carry out an assessment in a timely way which does not delay the process of determining the application. The information required is set out in the above paragraph.

- 1.24 You should initially seek public funding to meet the burden of development costs. In the event that this is not available you may then consider including an element of open market development to subsidise the affordable element of the development.
- 1.25 We will require evidence that any open market element is the minimum required to fund the affordable element. All affordable houses must meet a local need. In your application you must include:
  - information to justify the need for all affordable housing. Refer to the local housing authority to gather most up to date information. Any other community based studies may also be considered;
  - where you include an open market element, information to demonstrate that public funding or other forms of finance are not available;
  - information to demonstrate that the open market element is the minimum required to close the funding gap. This should include information on the costs of land purchase and construction of the affordable element. It should not include the cost of the land nor any part of the construction of the open market element;

• a design which is cohesive and creates a new or adds to an existing group of buildings. There should be no discernible difference in the appearance of the affordable and open market elements.

#### Alterations to existing houses

1.26 When designing an alteration or extension to an existing building particular care should be given to ensuring that the proposed alteration complements the appearance and character of the existing building and its surrounding area. This means that you must consider the massing, proportions, materials and general visual appearance of the existing building, its neighbours and the wider area. You must ensure that the proposed alteration does not have a significant and unacceptable detrimental effect on the residential amenity enjoyed by adjoining householders. This means considering where windows are placed and how levels of daylight will be experienced throughout daily and annual cycles. You must also ensure that adequate outside space is maintained for private garden ground, parking and access to the property.

#### **Conversions**

1.27 Conversion of non-domestic buildings into housing not only brings buildings back to life but it also provides opportunities to conserve our built heritage and help to maintain the character and distinctiveness of places within the Park.

- 1.28 The conversion and renovation of the buildings must be as faithful as possible to the existing scale, character and materials. Additions and alterations should generally be limited to those necessary to achieve Building Standards, the efficient use of space and an appropriate and coherent design concept.
- 1.29 You must consider how you will achieve adequate private garden space for the proposed domestic use of the converted building. Where the landscape setting is appropriate, and established boundaries such as walls and hedgerows relate well to the site, you may need to consider adjacent and intervening land for ancillary purposes, particularly to achieve adequate private garden space.
- 1.30 Where existing agricultural buildings are being converted away from agricultural use, you must provide information on any consequent need and proposals for siting new agricultural buildings to replace those which are redundant. Such buildings should not conflict with the residential use of the redundant buildings. If existing agricultural uses are to be retained in buildings close to the proposed residential uses, you will need to demonstrate that conflict or nuisance will not occur.
- 1.31 We will consider conversion of traditional and vernacular buildings to be appropriate where the building is no longer required for its original use, and it is unlikely to have a commercial or economic future in its current form. You must set out the case for this in your planning submission. Your conversion proposal

- should be designed to maintain the style and character of the original building in terms of form, scale, materials and detailing, where they contribute positively to the context and setting of the area. This means that you must consider the building, its setting and original design details carefully in your proposal to ensure that the converted building remains in harmony with its setting.
- 1.32 You will need to demonstrate that:
  - the building is no longer required for its original use, and that it is unlikely to have a commercial or economic future in its current form; and
  - the development proposal maintains the original character of the building.

#### Replacement houses

- 1.33 Before we will consider a development proposal for a replacement dwelling you will be required to investigate the feasibility of re-using or renovating the existing dwelling. Only once this has been shown to be unfeasible will we consider a proposal for demolition of the existing building and construction of a replacement dwelling. In the case of surviving traditional ruins, these should be used to form the basis of a renovation project appropriate to the setting, rather than considering their complete replacement.
- 1.34 The replacement house should be similar in scale to that which it replaces and the setting of the new house should be similar to that of the existing house in terms of orientation and distance from road unless individual

- site conditions suggest that another position (within the site boundaries) would create a better landscape fit.
- 1.35 If the proposed new house does not occupy the footprint of the previous house, that footprint will not be accepted as a site for a future house-building proposal.
- 1.36 Your proposal will need to demonstrate that the existing house is located within an established site with a good landscape setting and landscape fit; has site boundaries capable of providing a suitable enclosure for a new house; and is in other respects acceptable in planning terms.
- 1.37 Your development must:
  - ensure that the original building is not a listed building;
  - demonstrate that the original is incapable of rehabilitation, being demonstrably unsound structurally or is of a non standard form of construction. This will usually be in the form of a qualified structural engineers report and financial appraisal;
  - be designed in such a way that the new development to incorporates the original footprint of the building to be removed. The only exception to this is where an alternative location close to the original would minimise any negative effects which exist or would result from the new development. If the proposed new house does not occupy the footprint of the previous house, that footprint will not be accepted as a site for a future house building proposal;

 incorporate existing buildings and/ or materials where possible. If such materials are not to be incorporated into the proposed dwelling then you must demonstrate (again through a qualified structural engineers report) why these materials cannot be salvaged and re-used on-site.

### Housing for gypsies and travellers and travelling showpeople

- 1.38 If your development is for housing specifically to meet the needs of gypsies and travellers and travelling showpeople you should consider site selection carefully. You must also demonstrate that the development is needed, and has been identified as such by the local housing authority.
- 1.39 In designing the development you should consider the impact on neighbours, and the needs of the residents, both in terms of access and amenity. Screening may be required depending on the nature of the site.
- 1.40 In your application you must include:
  - information on the need for the development;
  - clear justification for the site selection which matches the identified need.

# Policy 2 Supporting Economic Growth Supplementary Guidance

Policy Requirements	Information Required
Retail development	<ul> <li>Demonstrate sequential approach to site selection</li> <li>Detailed explanation of impact on neighbours and affected settlement/centre</li> <li>Exceptional circumstances must demonstrate social or community need for the proposal – include any cumulative impact in this case</li> </ul>
Tourism and leisure development	<ul> <li>Demonstrate the physical impact of the proposal including on the surrounding area</li> <li>Detailed explanation of the positive contribution which will occur as a result of the proposal</li> <li>The seasonal elements of the proposal</li> </ul>
Other economic development	<ul> <li>Demonstrate compatibility with the surrounding businesses</li> <li>Detail how your proposal will support local and broader economic vitality and viability</li> </ul>
Reduction of economic opportunity	Justification that there will be no adverse impact on the local economy or visitor experience based on economic viability and lack of need for the existing business or facility

#### Meeting the requirements of the policy Retail development

- Retail development will normally be expected to locate in identified settlements. In the first instance you should consider locating your proposal within the village core. If this is not appropriate for your business needs, you must demonstrate why this is the case. You should then consider looking for a suitable site elsewhere within the settlement boundary. Outside settlements you must explain why you have selected your site, and demonstrate how your proposal supports the wider economy of the local community. A retail impact assessment may be required depending on the scale of the development.
- 2.2 Your application must include a statement explaining the sequential approach to site selection which you have followed. You must also demonstrate that your proposal will have no adverse impact on neighbours or the economic success of local settlements.

#### Tourism and leisure development

- 2.3 The tourism and leisure sector is vital to the wider economy of the Park, with both direct and indirect benefit. The impact of your proposal on these benefits is a key factor in the consideration of the acceptability of adding to or changing the range of facilities. Your proposal must therefore add to the range and quality of facilities and opportunities which exist.
- 2.4 The proposal must demonstrate how it achieves best practice in terms of facility development and future management. It must have no adverse impact on the environment, both on site and on the neighbouring area.
- 2.5 In the case of large developments, a future management plan may be required to clarify the sustainable credentials of the proposal into the future. A visitor management plan may also be required. The level of detail provided in the Visitor Management Plan should be appropriate to the scale of the proposed development. As a minimum it should include the following:
  - how the proposal has been designed to extend the tourist season;
  - how the proposal will improve the availability of facilities for local communities; and
  - what arrangements have been put in place for the long-term maintenance of the completed development.

- 2.6 It may also include the following:
  - access arrangements to/from/within the proposed development site, including non-car modes;
  - proposed parking arrangements;
  - signage to and within the proposed development site;
  - additional facilities such as toilets, reception and storage facilities; and
  - the impact of the development on adjacent sites and/or facilities, and any management requirements required to mitigate any negative impacts.

#### Other economic development

- 2.7 For other forms of economic development your proposal must, primarily, support the economy. This can be achieved by:
  - adding to or extending the range of economic opportunities or facilities in a community;
  - by improving the quality of existing facilities; or
  - extending the range of facilities including extending the time frame over which the facilities are popular (non seasonal).
- 2.8 Your proposal must be compatible or complementary to existing businesses in the area. You must demonstrate how your proposal achieves this. It must support the vitality and viability of the local and wider economy. It may also help broaden diversification of the economy in a way which meets all previous criteria.

2.9 The impact of your development on the wider economy is an important consideration. Permission will only be granted where you can demonstrate that your proposal supports and promotes sustainable economic development.

#### **Reduction of economic opportunity**

- 2.10 Supporting local communities is also key to the economic sustainability of the Park as a whole. The established hierarchy of settlements set out in the Local Development Plan will be protected and development proposals must not undermine this hierarchy.
- 2.11 Over time it is inevitable that circumstances may change and lead to applications to change the use of existing economic developments. In considering the closure of such economic enterprise, we will first consider the impact it has on local people and the need to protect local centres which service their needs. Where possible these centres will be protected to ensure a viable hierarchy of settlements is maintained.
- 2.12 The loss of an existing business or tourism facility will only be considered acceptable where it is no longer needed where it is not economically viable and where the loss will have no adverse impact on the local economy. You must explain how your proposal to reduce existing economic opportunity meets these criteria.

### Policy 3 Sustainable Design Supplementary Guidance

Policy Requirements	Information Required						
All developments							
Minimise effects on climate change	<ul> <li>Details in layout of development to show how you are taking advantage of solar gain</li> <li>Details of energy efficiency measures included in the design and method of construction – including use of power and water</li> </ul>						
Sympathetic to local vernacular, local distinctive and traditional pattern and character	<ul> <li>Details of the existing topography and vernacular built form found in the surrounding area</li> <li>Reasoned justification for your site selection to show how your proposal is in sympathy with local vernacular/character</li> </ul>						
Use complementary materials	Details of all construction materials to be used in all external parts of the proposal including assessment of local materials found in surrounding area						
Make sustainable use of resources	<ul> <li>Layout details which demonstrate minimisation of use of land</li> <li>Details of design and materials used which maximise energy efficiency – include energy, waste, water</li> <li>Details of any recycled materials to be used</li> </ul>						
Facilitate recycling	Inclusion on layout plan to show where recycling facilities are to be sited						
Promote sustainable transport	<ul> <li>Details in layout of options to store bicycles</li> <li>Assessment of how your development links to the public transport network</li> <li>Assessment of efforts made to reduce the need to travel for users of the development</li> </ul>						
Improve provision of open space	Layout details of open space associated with development and information of links to public open space						
Maximise opportunities to link to existing paths	Annotated site map of existing paths surrounding the development site  Details of methods to link to these  Demonstrate compliance with the Core Paths Plan						

Policy Requirements	Information Required							
All developments continued								
Protect amenity of neighbours	<ul> <li>Assessment of impact of development on all neighbours</li> <li>Methods of accessing the site both during construction and on completion</li> </ul>							
Provision of private amenity space	<ul> <li>Site plan to indicate amount of open space sufficient to meet the needs of the form of development</li> <li>Details of parking arrangements for users and visitors</li> </ul>							
Enhance biodiversity	Measures taken to enhance opportunities for wildlife and biodiversity							
Replacement building	gs							
Unsuitability of existing building	Full structural survey or confirmation of method of construction							
Not a listed building	Confirmation that the building is not listed							
Use of original footprint	<ul> <li>Site plan to indicate the part of the original footprint to be incorporated; or</li> <li>Reasoned justification for alternative site</li> </ul>							
Conversions								
Existing use	Economic justification to clarify efforts made to retain the original use							
Design requirements	Description of how your proposal reflects the design of the original building							
Alterations								
Design requirements	Description of how your proposal reflects the design of the original building							
Maintenance of private amenity space	Site plan to indicate existing and proposed open space     Details of current and proposed parking arrangements							

#### Meeting the requirements of the policy

3.1 All development must adopt a sustainable approach to design in order to minimise long-term damage to the natural environment and to support the social and economic fabric of the Park. To ensure this, a design statement must be included as part of your application which addresses the following issues.

#### Minimise effects on climate change

- 3.2 The changing weather, rising energy costs and a global acceptance that we need a more considered approach to climate change means we must ensure that new development is designed in an environmentally-conscious way. We need to think about incorporating design features that can help adapt to and mitigate the impacts of climate change.
- 3.3 You should look to utilise natural ways of optimising energy efficiency through the design and position of your proposal to enhance energy performance. This can be done by ensuring the building takes advantage of passive heating and lighting from solar gain as well as cooling and ventilation. Keeping the main glazed orientation of the building to within 30 degrees of south will maximise the potential for the sun to heat and light the building or for example to position solar panels. Internal layout can also take advantage of solar gain – for example by placing the most used rooms on the south side of the building.
- 3.4 In addition, incorporating components of green infrastructure within developments can further support

- climate change adaptation and mitigation. Green infrastructure comprises woodland and individual trees, open space, parks, core paths, as well as green roofs and Sustainable Urban Drainage Systems (SUDS) which can facilitate natural flood management, carbon sequestration, shading and cooling, improve water quality, promote active travel and enhance biodiversity.
- 3.5 Energy performance has become an increasingly important factor for property owners. Improving standards of energy efficiency can reduce carbon emissions as well as energy costs for both domestic and commercial premises. Incorporating passive designs and low carbon technologies are a significant attraction for potential purchasers, providing improved energy performance and security for the lifetime of the development.
- 3.6 All new developments must meet the minimum energy standards set out by the Building (Scotland) Regulations in the Building Standards Technical Handbook. It is mandatory for all buildings to achieve a bronze level of the sustainability labelling scheme, however opportunities to achieve bronze active and above through good design and the use of low and zero carbon generating technologies (LZCGT) are actively encouraged.
- 3.7 There are other environmental assessment methods that require higher energy performance standards in buildings. BREEAM is one of the most widely used and accreditation by the scheme demonstrates improved standards of energy efficiency and

- performance which are actively encouraged. Further information can be found at: www.breeam.org.
- 3.8 The design, use of green infrastructure and LZCGT's need to be tailored to the individual circumstances of the building/s to optimise energy performance. Factors such as the site, topography, aspect, proposed use, scale and materials should all be taken into account. In addition, the availability of different technologies and their practical application to different scales and types of development will also influence what may be possible.

# Sympathetic to local vernacular, local distinctive and traditional pattern and character

- 3.9 What we build today will still be here long after we are gone, if it is well designed and built well. This means ensuring that all new development makes a positive contribution to its location. Buildings which are responsive to context and local distinctiveness and which understand the local landscape can be designed to work with, rather than against, the natural environment.
- 3.10 Each site should be looked at as a series of spaces which relate to the existing topography and surroundings. These spaces then dictate where access, landscaping and buildings fit together within an overall framework.
- 3.11 Buildings should be sited to reflect the gradient and topography of the landscape and the scale of the landscape features.

- Traditionally, buildings were located within the natural contours of the landscape. Existing ground levels should be maintained wherever possible in order to avoid the development appearing intrusive and more exposed to the elements.
- 3.12 Flexibility is also important in sustainable design buildings which are built to be adaptable to future uses will provide a good long-term financial and social investment. The way we live and work is changing, as is the way we access services and community facilities. Addressing this in the design and location of new development is essential to maintaining and enhancing the Park's varied and distinctive communities. Buildings should therefore be fit for purpose but able to function effectively, even when our lifestyles change.
- 3.13 You should therefore demonstrate how your proposed development is sited and designed to allow for future changes to internal layout or external extensions which will result in a longer, more useful lifespan of the building. Using construction techniques which enable significant changes to be made easily to the building will help to extend the building's use for example non-structural partitions which can be easily removed or re-positioned to create new spaces.
- 3.14 Some buildings are deliberately built for short-term use. In this case the building should be designed to enable effective re-use or recycling of its components.
- 3.15 Flexible design should also allow for home working, whether in traditional industries and supporting services or from new opportunities which are possible with the increasing range of communication technology now available.

3.16 Within the development site you must include information on access, egress of vehicles, amenity space and other open space.

#### Use complementary materials

- 3.17 New development should reflect the traditional materials and workmanship evident in the Park, and take on board innovation, contemporary design and modern methods of construction.

  In choosing the materials for your development you will need to strike a balance between sourcing materials locally and bringing in specialised products which will optimise the sustainability and long-term performance of the development.
- 3.18 Whilst new developments do not need to copy past styles, the imposition of standard off-the-shelf designs (found across the country) will increasingly erode the unique characteristics for which the Park is renowned. New development within the Park should therefore be designed with its setting firmly in mind.
- 3.19 You should demonstrate that your development will include low impact building materials. This may include recycled or previously used materials, for example secondary aggregates, or new materials which have used minimal energy in their production and transportation to the site such as local timber.

#### Make sustainable use of resources

3.20 All new development should incorporate the most sustainable systems of energy, water and waste management to reduce pressure on the infrastructure within the Park. Most importantly this means

- reducing use of resources through the design of the development, and minimising reliance on resources during the life of the building.
- 3.21 Using development land efficiently is an important part of this. You should therefore site and design your proposal in a way which does not waste the land available.

#### Facilitate recycling

3.22 Scotland's Zero Waste Plan seeks to minimise waste in general and reduce the amount of waste going to landfill. Developers are therefore required to provide for the segregation of waste and space should therefore be provided for the storage of appropriate waste containers. You should also consider options to carry out composting within the development site.

#### Promote sustainable transport

- 3.23 New development usually creates the need to travel, including the delivery of materials to a construction site or the need for residents to travel to reach services and community facilities.
- 3.24 New development should be located to allow people to use existing sustainable transport initiatives (both motorised and nonmotorised initiatives), and to create new multi-use links where appropriate. Consideration should be given to local and national cycle action plans and Active Travel Audits where available (such as the HITRANS Aviemore Active travel Audit). It may also be possible to create a design which helps reduce the need to travel – for example incorporating features to allow homeworking. You should also consider innovative options, for example through 'community cars' and car sharing, or making it easy for users of the development to recharge electric vehicles at convenient points.

- 3.25 When considering approaches to transport for any development, personal travel should be placed in a hierarchy which puts motorised modes of travel after walking, cycling and public transport. Your proposal should also include adequate consideration of means to store cycles, either within the building, or within the amenity space associated with it.
- 3.26 We will require a Transport
  Assessment prepared in consultation
  with Transport Scotland, where
  transport impacts of the development
  are considered significant.
- 3.27 If a new or improved made-up public road is required then the proposed development must not be occupied until the road is constructed to a standard which satisfies the relevant roads authority. We therefore recommend that you discuss the access requirements for the proposed development at an early stage with the relevant roads authority to ensure that the appropriate design criteria are addressed in your proposal.

#### Improve provision of open space

3.28 Where your proposal impacts on existing public or other open space, you must consider how best to link to this, and take all opportunities to improve existing provision. This may include designing your proposal to allow easy access to existing space; protecting that space from adverse impacts as a result of the new development; and where possible, adding to existing provision with any land which is not required by the development.

- 3.29 In the case of residential development, a typical standard of 20 per cent of the overall site area will be required for open space. The actual types and mixtures of open space for a particular development will depend on the potential and needs of the site and the most appropriate way of complementing or improving what already exists.
- 3.30 The required open space should be carefully designed to ensure that it is integral to the overall design concept. This should include ensuring that it complements existing landscape character, is accessible and incorporates appropriate provision for children and wildlife.

### Maximise opportunities to link to existing paths

3.31 You must demonstrate that you have considered how you will link your proposal to the existing path network. This should include an assessment of the current network, including core paths, the distance of your site to it, and the means by which users of the development would access the existing paths, including any external links from the site. Your proposal must be consistent with the Scottish Outdoor Access Code and the Core Paths Plan.

#### Core path network

3.32 The Core Paths Plan identifies a network of paths which offer a wide range of high quality outdoor access opportunities.

- 3.33 In ensuring your development is consistent with the Core Paths Plan you must consider how you can contribute to its vision and objectives by:
- Taking opportunities to link and expand the existing path network to the wider countryside and help to provide safe offroad access to local services;
- Avoid moving or re-routing core paths where possible. If your proposal will affect the line of a core path you must discuss alternatives with the Access Authority prior to the submission of your planning application.
- 3.34 The Core Paths Plan can be found at: www.cairngorms.co.uk

#### Protect amenity of neighbours

- 3.35 A new building should be a good neighbor to existing buildings in two ways. Firstly, its siting should take account of and be sympathetic to the existing layout of other buildings in the area. Secondly, the new building should not detract from the setting, aspect or privacy of existing buildings. This is particularly important where housing development is proposed near to existing farm buildings which are in use because of possible problems of nuisance.
- 3.36 It is important that new development is compatible with the existing uses on and adjacent to the proposed development site.
- 3.37 You must consider the impact of the proposed development on the existing and surrounding properties particularly in terms of overlooking and loss of privacy. Whilst the majority of residential properties are overlooked to a certain degree the extent of this depends on a range of factors. You should consider these factors in your

- development proposal, ie the proximity, height and orientation of other properties, visibility from public spaces and the existence of boundaries and potential for screening.
- 3.38 To enable a reasonable level of privacy and amenity to be achieved you should ensure that your proposed development is located within a reasonable distance of the existing properties within a building group. The space between the new development and existing proprieties should complement and be guided by the spacing between existing properties within the group. In the case of residential development, a minimum 18m privacy zone should be maintained between windows of principle rooms when directly opposite. This distance can be reduced when the windows are at an angle to each other.
- 3.39 Where this distance cannot be met then overlooking may be reduced by the erection of screening such as walls or fences, use of obscure glazing to windows and doors, or using high level windows or roof lights.
- 3.40 These distances may also not be appropriate if your proposed development is set where dwelling frontages are already exposed to public view. Any new development in such settings should follow the established line and spacing of existing dwellings to complement its setting.
- 3.41 Overlooking and overshadowing of adjoining gardens can also impact on privacy and enjoyment of amenity. You should take this into account when deciding on the location of your proposed dwelling on the development site. Access to sunlight is an important consideration and differs according to the time of day and year. Your development proposal should not result in a significant loss of sunlight to existing buildings at any time of year.

#### Provision of private amenity space

- 3.42 The amenity space associated with your development should be sufficient to meet the needs arising from the specific development proposal. It should be integral to the design of the built elements of the proposal, and should not be designed as an afterthought.
- 3.43 New houses in building groups and in infill situations must be sited and designed to provide adequate curtilages, to ensure both an appropriate 'fit' with the group and the provision and maintenance of an adequate level of residential amenity for the existing and new dwellings.
- 3.44 In the case of housing development, the amount of private outdoor space provided should reflect the size of the proposed dwelling. As a guide for a 3-bedroomed dwelling, 70-90 square metres is required; for a 2-bedroomed property 40-60 square metres will be required.
- 3.45 The design and landscaping of the amenity space can also help ensure a good fit with the landscape, and can improve shelter on exposed sites.
- 3.46 It must have a site sufficient to provide adequate parking and manouvering of vehicles to allow forward facing egress from the access. The amount required will be dependent on the nature of the development. You must therefore ensure that you have considered this prior to the submission of any application, and incorporated the requirement into the overall design of the site.
- 3.47 In the case of housing developments, each single house should have a minimum of two car parking spaces. A garage will not be accepted as contributing to the number of parking spaces for the development.

  Where access is direct on to a classified

- road a turning space will also be required within the site and a lay-by may be required for visiting service vehicles where the public road might otherwise be obstructed.
- 3.48 Where an access is to serve five or more houses, the standard of access must be constructed or upgraded to that of a public road. As part of this standard, street lighting will normally be required. However, your development proposal should seek to minimise light pollution and other visual impacts from lighting infrastructure.
- 3.49 For all housing developments you must demonstrate that your design provides for amenity and neighbourliness. It must accommodate appropriate public open space and private amenity space including garden ground, space for drying clothes and storage of refuse and recycling bins. It must also include the required parking and turning areas.

#### **Enhance biodiversity**

- 3.50 There are often opportunities in, on and around a development site to enhance biodiversity. Some can be quick and simple, others more complex and require design and construction. Ideas range from the provision of a pond on site to creation of permanent nesting for bats, birds and invertebrates.
- 3.51 Your proposal must consider how best to exploit the opportunities which come as a result of the development, and what measures are to be included to further biodiversity.

### Policy 4 Natural Heritage Supplementary Guidance

Policy Requirements	Information Required
Principle I — Ensure no net loss of natural heritage value	<ul> <li>A description of the natural heritage on the site and possibly the surrounding area, including its significance and value</li> <li>A survey which considers as a minimum:  Site designations Protected species / habitats Other priority species / habitats Landforms and geodiversity Soils and soil carbon Connectivity of habitat and fragmentation Invasive non-native species Bio security</li> <li>An assessment of any effect the proposed development will have on the natural heritage</li> <li>If adverse effects are found within this assessment, details of mitigation or compensation measures to avoid or minimise these effects, including management and maintenance information</li> <li>An assessment of any residual effects.</li> </ul>
Principle 2 — Enhance existing natural heritage value	Identify any opportunities to enhance the natural heritage of the development site
Principle 3 – Manage and maintain natural heritage value	A monitoring and maintenance programme
International and National Designations	<ul> <li>Supply sufficient information to allow the planning authority to carry out a Habitats Regulation Appraisal for any qualifying interests including:         <ul> <li>where relevant, criteria setting out necessary mitigation associated with recreational disturbance to capercaillie caused as a result of your development</li> <li>where relevant, criteria regarding necessary mitigation associated with water flow and quality and the impact of development on otters.</li> </ul> </li> </ul>

4.1 We assess all planning applications against the impacts which the proposed development will potentially have on the natural, cultural and earth heritage resources of the Park. You will therefore need to consider the impact of your proposed development on the natural heritage as an integral part of your design and planning processes. Your planning application should include information on how your development proposal has been designed accord with the three natural heritage principles set out below.

### How to meet the requirements of the policy

4.2 We will assess your planning application using the three principles set out in the checklist which must be addressed in turn. You should provide evidence of how your proposal meets all three principles. If you cannot achieve any of the three steps for Principle I your development proposal will not be considered appropriate. The sequence by which we will apply the hierarchy is shown in Figure I (p6). All decisions will be informed by the Cairngorms Nature Action Plan (2013).

#### Principle I – ENSURE NO NET LOSS

4.3 There is a presumption that all development should meet Principle I. It comprises a hierarchy of three steps on which you should base your decisions regarding development design and site layout considerations. All development should meet the terms of Step I. Only where evidence confirms this is not possible should you consider trying to achieve the requirements set out in Step 2. If this is not possible evidence must be provided to explain why it is necessary to use step 3.

#### Step I – Protect

- 4.4 Development should result in no net loss of the natural heritage interest of the Park. This includes natural heritage interests that may be outside the boundaries of the development site. Your development proposal should therefore be designed to protect existing natural heritage features within the development site and its surroundings.
- 4.5 We will require clear justification as to why any development cannot meet Step I of the first principle. Without such justification a proposal will be recommended for refusal. We will assess the validity of such justifications in line with all current policies.

#### Step 2 – Minimise and mitigate

4.6 In any situation where loss of, or damage to, natural heritage interest is unavoidable from a proposed development then the loss or damage must be minimised as far as possible through appropriate design. Where loss of or damage to the natural heritage is still unavoidable then this loss must be fully mitigated on the development site.

#### Step 3 – Compensate

- 4.7 If full mitigation is not possible on-site then it must be achieved using off-site compensation.
- 4.8 Compensation must be appropriate and proportionate to offset the likely impacts of a development proposal on a specific habitat. Compensation measures must reflect the quality of the habitat being compensated for and the length of time it will take to reinstate a habitat of equal quality on an alternative site. This is likely to require a larger area to offset the loss over time. All proposals requiring compensation will be assessed on a case by case basis.

#### **Principle 2 – ENHANCE**

- 4.9 You must then assess and deliver the potential to enhance the natural heritage as an integral element of the design of your development proposal.
- 4.10 Many habitats and species within the Park whilst not benefiting from protection through a designation are important to the overall biodiversity and ecosystems of the Park. We encourage enhancement and restoration of such habitats, habitat networks and species in line with the first aim of the National Park to conserve and enhance the natural and cultural heritage of the area.
- 4.11 As well as providing important natural heritage benefits, this approach will often also contribute towards a high quality, and aesthetically pleasing development. You must therefore demonstrate how you have sought to conserve and enhance the existing natural heritage value of the development site and its connections with its wider surroundings.

#### **Principle 3 – MANAGE**

4.12 Essential to the success of any mitigation, compensation, or enhancement scheme is routine management and maintenance. We require you to put in place an agreed monitoring and / or maintenance programme. This must include monitoring to identify whether the proposed scheme has been successful and mechanisms whereby should it be shown that the scheme is not successful that appropriate action will be taken in a timely manner to rectify the situation.

#### Precautionary principle

- 4.13 In line with the first aim of the National Park, we will apply a precautionary approach to the assessment of impacts upon a site. Where there are gaps in knowledge or uncertainty about mitigation or compensation proposals then we may ask you to provide additional information. Where uncertainty remains, the precautionary principle will be applied and planning permission will not be granted.
- 4.14 The level of information which we require will depend on the significance of the proposal. For example, in some instances a professional survey may be required. For European protected species, surveys must be submitted along with applications for planning permission in principle, as well as full planning permission. It is strongly advised that other required surveys are submitted with the application in order to avoid delays in the determination process.

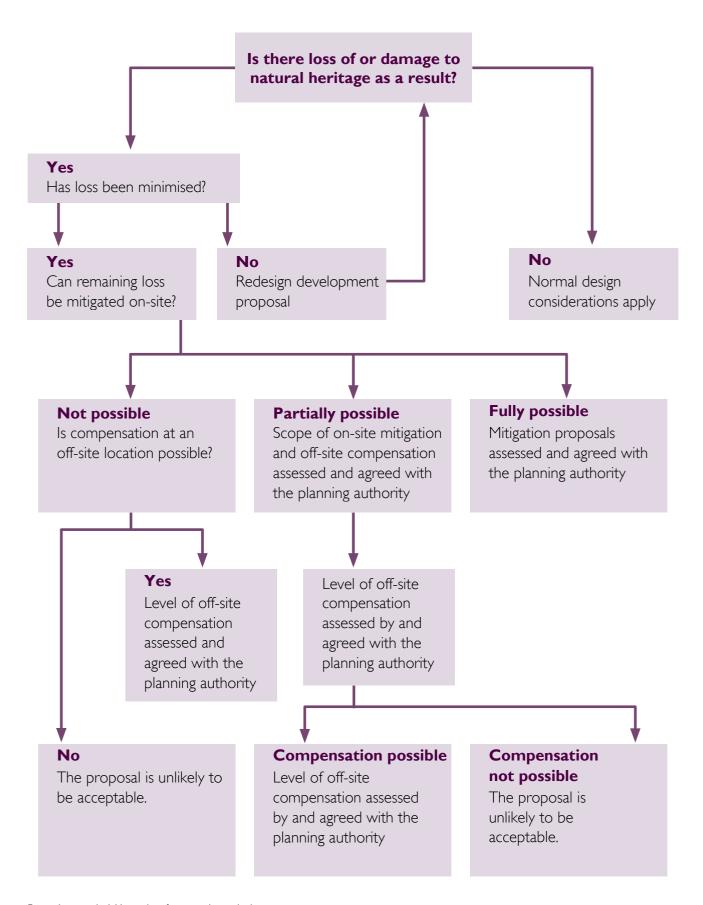


Figure 1: principle 1 Hierarchy of steps to be applied

### How to compile the required survey evidence

4.15 You are required to submit evidence with your planning application which demonstrates that you have identified the habitats and species on and adjacent to the development site and have assessed the effects of the proposed development on the natural heritage. In order to do this and when preparing a planning submission, you may follow the following approach to ensure you comply with this requirement.

#### Step I: Survey and assess impacts

- 4.16 Conducting an initial site audit will help you to determine the scope of any formal surveys and assessments that will be required to describe the natural heritage on the site and surrounding area, including its significance and value.
- 4.17 You should look at existing sources of information in the first instance, for example historic records held by regional record centres. Others include: (SNHi) www.snh.org.uk/snhi and www.nesbrec.org.uk.
- 4.18 Ensuring that the survey for a particular species is carried out at the right time of year is crucial to ensuring that appropriate information can be collected. Table I (p12) shows the best time of year to carry out surveys for important species in the Park. These must be completed at the times of year shown.
- 4.19 We recommend that biological and ecological surveys are carried out by members of the Chartered Institute of Ecology and Environmental Management (CIEEM) and Chartered Environmentalists.

Surveys for other natural heritage interests, such as geology, geomorphology and soils, must also be undertaken by a suitably qualified and/or experienced

- person. Surveys should be carried out according to current best practice for the habitats or species being surveyed. For some species a licence will be required from Scottish Natural Heritage (SNH). A CIEEM accredited surveyor will be able to advise you on this. For more details, please see: www.snh.gov.uk.
- 4.20 It is expected that surveys for various species and habitats may be required over a number of seasons, and possibly up to one year before applications can be considered, for example to reflect the lifecycle of fish. Therefore it is strongly recommended that surveys required are agreed with us in advance of carrying them out. This will help you to ensure that you are able to provide the necessary natural heritage information with the minimum of survey work. It will also eliminate or limit the need for more surveying at a later stage and consequently reduce time taken in determining the application. In certain circumstances, for example where there has been a time lag since planning consent was granted, resurveying prior to commencement of works may be required.
- 4.21 Site surveys should consider the following eight issues as a minimum:

#### I. Site designations

- 4.22 There are a number of designated sites in the National Park that carry UK and European natural heritage designations. SNH hold up to date information on the boundaries of these designated areas www.snh.org.uk/snhi.
- 4.23 Information and assessments for designated sites, or developments close to one, must pay particular attention to notified and qualifying interests of their designation.

  Other natural heritage interests also need to be considered. Good information is essential to assess the development. This information must be submitted when you lodge your application.

#### 2. Protected species

- 4.24 UK and European legislation protects a number of species found in the Park. The presence of these species will affect the level of information required, how the application is considered and the criteria by which decisions are made.
- 4.25 Where a European Protected Species is present on or adjacent to the site, the planning authority will require a Species Protection Plan that contains survey information and details of mitigation measures before it is able to make a decision. European Protected Species (EPS) found in the Cairngorm National Park are:
  - bats nathusius, soprano and common pipistrelle, Daubenton's, Natterer's and brown long-eared
  - Scottish wildcat
  - great crested newt
  - otter
  - yellow marsh saxifrage
- 4.26 In addition to European Protected Species, development must avoid adverse impacts upon species listed in:
  - Schedules 1, 5 and 8 of the Wildlife

- and Countryside Act 1981 as amended:
- Annexes II and V of the EC Habitats directive; and
- Annex I of EC Birds Directive
- Protection of Badgers Act 1993 as amended
- Conservation (Natural Habitats, & c.)
- 4.27 A species licence may be obtained from SNH to permit activities that may affect protected species. Information about this can be found in the planning advice not at www.cairngorms.co.uk and www.snh.gov.uk.

#### 3. Other priority habitats and species

4.28 Within the Park there are a range of habitats and species that are nationally and/or locally important, but that are neither European Protected Species nor notified features of designated sites. These priority habitats and species will be given greater weight by the planning authority when determining an application. Examples include native pine forest, mixed birch and aspen woodland, juniper woodland, oak/hazel woodland, lowland heath, lowland species, rich grassland both riparian and otherwise, groundwater dependent wetlands, red squirrel, lapwing oystercatcher, osprey, capercaillie, salmon, fresh water pearl mussel, crossbill and crested tit. Your survey must pick up any impact made on these priority species.

#### 4. Landforms and geodiversity

4.29 The Park has the largest collection of different glacial landforms outside arctic Canada some of which are within designated sites.

Some sites are designated as a Site of Special Scientific Interest or a Geological Conservation Review site, and in these circumstances a full assessment will be required. This should include survey, assessment and mitigation measures Further information can be found at:

#### www.snh.org.uk/snhi and www.jncc.gov.uk.

For large development and extraction applications, applicants are advised to employ a qualified geologist or geomorphologist to prepare the required information.

4.30 The planning authority will take these landforms and other geological features into account when determining applications.

#### 5. Soils and soil carbon

- 4.31 The Park contains a diversity of soils and the principles applied to biodiversity apply equally to soils. Developments on peat soils in particular will require a soil survey and assessment. Mitigation and residual effects following all potential mitigation measures must also be identified within the assessment. This may include removal and temporary storage of soils where long-term damage is likely to occur.
- 4.32 Soils must be assessed for:
  - functional role in supporting habitats and species;
  - rarity of their intrinsic physical, chemical and biological features;
  - contribution to ecosystem services such as water purification, flood mitigation and carbon storage; and
  - peat depth and basic peatland characteristics, where appropriate.
- 4.33 You should adopt an approach which minimises disturbance or disruption to peatland areas and other organic soils where possible, as these soils are valuable for carbon storage and habitat support.
- 4.34 By adopting this approach of minimising disruption to peatland, the volume of excavated peat can be minimised and the commonly experienced difficulties in dealing with surplus peat waste reduced.

- The generation of surplus peat waste is a difficult area which needs to be addressed from the outset, given the limited scope for re-use. Landscaping with waste peat (or soil) may not be of ecological benefit and consequently a waste management exemption from SEPA may not apply.
- 4.35 Further guidance, in relation to peat can be found in SEPA's Regulatory Position
  Statement Developments on Peat, and early consultation with SEPA should be undertaken on sites which contain peat soils or potential Groundwater Dependant Terrestrial Ecosystems. Guidance in identification of peat bogs can also be found in a Functional Wetland Typology for Scotland see www.sniffer.org.uk.

#### 6. Connectivity of habitat and fragmentation

4.36 Habitats are often linked to each other and are usually of greater ecological value as a consequence. Developments should maintain existing connections and seek to create more wherever possible. The movement of species along these habitat networks should be considered, and creating barriers to movement avoided. Fragmentation of existing habitats and habitat networks must be avoided. The assessment of a site must include analysis of the connectivity.

#### 7. Invasive non-native species

- 4.37 The Park has populations of some invasive, non-native species, which include: Japanese knotweed (Fallopia japonica), giant hogweed (Heracleum mantegiazzanum) and Himalayan balsam (Impatiens glandulifera).
- 4.38 If a survey shows these or other invasive non-native species are present on a site, the developers must remove them and ensure that they do not spread from the site. There are also a number of invasive

non-native species in Scotland which are not currently in the Park. You must ensure no invasive non-native species are introduced into the National Park as a consequence of development works. This commonly occurs through soil contaminated with seed or root material. Where large volumes of soil are moved or introduced to a site, you may be required to submit a soil management plan to guard against this possibility.

- 4.39 Japanese knotweed, giant hogweed and Himalayan balsam are regarded as controlled waste. It can be controlled or disposed of on-site but if plant, material or soil polluted with this species is sent for disposal elsewhere it must be accompanied by appropriate Waste Transfer documentation and disposed of in a licensed, lined landfill site. Developers should seek advice on the disposal of these plants from the Scottish Environment Protection Agency (SEPA), see www.sepa. org.uk and www.netregs.gov.uk.
- 4.40 If a development is responsible for the introduction of an invasive non-native species either within or outwith the site, the developer will be required to remove the species and dispose of material. You must set out how you intend to do this in information supplied with your planning application.

#### 8. Bio security

- 4.41 There are particular bio security issues associated with proposals close to standing or running water. Applicants must take care not to introduce invasive non-native species such as plants or parasites.
- 4.42 Equipment and machinery should be cleaned away from the water course, especially if it has been used in another water body within 14 days or has recently been used overseas. You must set out

how you intend to deal with this issue in information supplied with your planning application.

### Step 2: Factor in constraints and opportunities

- 4.43 The information provided in the survey must be assessed against the possible effects of the development on the natural heritage interests identified. If adverse effects are found, the assessment must include details of steps to be taken to minimise and mitigate any damage arising. The assessment must also consider any leftover effects to be addressed.
- 4.44 Opportunities for natural heritage enhancement or restoration should be sought at this stage. You are encouraged to identify as part of the supporting information submitted with your application, steps to be taken to restore or enhance the existing natural heritage value of the site.
- 4.45 Most developments are suitable for the incorporation of a range of measures for positive effects on the natural heritage. We expect to see such measures incorporated and we welcome early discussions on your proposals. Examples include the incorporation of swift nest spaces or bat roost sites, use of local provenance trees and seeds or maintaining and enhancing wildlife corridors through sites and buffer strips around developments.

### Step 3: Plan for monitoring and management

4.46 All mitigation, compensation and enhancement measures, whether on-site or off-site, will need ongoing management. You should draw up schemes for monitoring and management and include these with the development proposal. This might for example include landscape management plans.

### Examples of developments and requirements for natural heritage

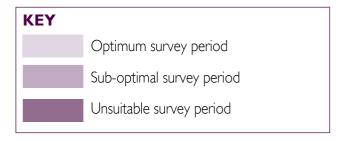
4.47 The following examples explain what information is required by the planning authority in support of your planning application. They are not exhaustive, but simply reflect frequently received applications for development.

Development on greenfield site	Phase I survey, notable species and mammal survey
Development close to or on Ancient Woodland sites	National Vegetation Classification Survey* Insects Fungi Bryophytes Nesting Birds Notable species and mammal survey
Conversions of old or abandoned buildings including barns and steadings	Bat survey, barn owl survey
Domestic extensions for example conservatories, outhouses, etc	Bat survey
Conversion of loft space or change to roofs	Bat survey
Other surveys which may be necessary depending on the nature of the site, the development, and its setting	Reptile Amphibians Invertebrates Nesting birds National Vegetation Classification Survey*

<sup>\*</sup> In accordance with the "Inspire" Directive (2007/2/EC) of the European Parliament where an NVC survey is required EUNIS coding must be attributed to each NVC community type.

# Table I: Survey calendar for natural heritage interests in the Cairngorms National Park

This survey calendar is a general guide only. The timing of surveys can be affected by weather and may be specific to location (particularly vegetation surveys). Certain bird species, for example raptors or waders will require species specific surveys at defined times of year. Surveys should be conducted during suitable conditions, ie otter surveys undertaken during normal or low flow and not when water is high.



Species	January	February	March	April	May	June	July	August	September	October	November	December
Habitats/ Vegetation		Phase I		Phase I & NVC Survey				Phase I				
Amphibians	Hibe	rnating	Pond :	surveys-eggs in April L		Larvae	arvae surveys Terrestrial			Hibernating		
Badgers	Sett survey	Bai	t marking		Sett	survey	and bait ı	marking	rking Bait marking		Sett survey	
Bats	Hiberr	nation roost s	survey		Emergence surveys, summer and maternity roost				Hibernation roost sur			
Birds	Winter	r species		Breeding	birds				Migrant s	species	Winter species	
Fish				Timing	depend	ant on r	migration	and breed	ing of species c	oncerned		
Fungi		Survey period										
Invertebrates		A number of surveys may be required in this period										
Lichens	Surveys can be carried out all year											
Mosses & Liverworts	Fruiting bodies may be required for identification-species dependant											
Otter		Limited by vegetation cover and weather rather than seasons										
Pine Marten			Optir	eys all yea num sun od is spri	vey							
Red Squirrel		Surveys all year-optimum spring/summer										
Reptiles				Reduced basking time								
Water vole		Habitat s	survey	Habitat, field signs and activity surveys					Habitat survey			
Wildcat	Surveys can be conducted throughout the year											

This information should be used as a guide only and some surveys may be required to be undertaken outwith specified months.

### Requirements for applications affecting an International or National Designation (Natura 2000) site

- 4.48 Specific issues must be addressed where your application has, or may have, an impact on a Natura site. These issues are specific to the relevant site, the reason for its designation and its qualifying features. The tests for considering proposals affecting Natura sites are strict and the planning authority must be satisfied that the proposal will not have an adverse effect upon the integrity of any Natura site.
- 4.49 Natura Sites are:
  - Special Area of Conservation (SAC and pSAC) – a European designation which protects natural habitats and wild flora and fauna other than birds
  - Special Protection Area (SPA and pSPA)
  - a European designation which protects wild birds
  - Ramsar Site an international designation which protects wetlands through the accompanying SPA/SSSI designation and is given equivalent protection as Natura as a matter of policy

### How to comply with the requirements of the policy

4.50 Almost half of the area of the National Park (49 percent) is covered by Natura designated sites. In addition, river SACs are extensive throughout the Park. For maps and details of all Natura sites, please see SNH's website www.snh.gov.uk. Many developments have potential to affect them, both directly as a result of site specific impacts, and indirectly as a result of impacts as a result of development on the qualifying features beyond the boundary of the designated sites. You

- must ensure that you consider all possible impacts as a result of your application.
- 4.51 While each designated site has its own qualifying features which must be appropriately considered and managed, there are two particular issues which affect many sites and therefore communities as a result of their wide ranging and, often, off site, impacts. These are impacts on river SAC sites and impacts on SPAs with capercaillie as a result of recreational disturbance. Both these types of Natura site and their qualifying interests extend throughout much of the Park where development is likely to occur. In addition, some non designated woodlands host Capercaillie that are the qualifying feature of SPAs nearby. The impact of development can in certain circumstances be mitigated to ensure no adverse impact on the integrity of Natura site/s. Your proposal must therefore comply with the mitigation measures set out here, in addition to any other measures required to ensure no adverse impact on the qualifying features of the site.
- 4.52 A suite of possible mitigation measures to address these potential impacts has been devised to assist developers to provide the necessary information to allow the determination of their application. To comply with the policy you must provide the following information and meet the requirements of the criteria listed. Please note that you must consider similar effects of other developments (approved or submitted) in combination with your own development where necessary.

#### Impact on the river SAC sites

- Pollution and siltation from construction sites
- 4.53 Contamination of protected water course can arise from chemical pollutants or particles washed into it from construction sites.
- 4.54 Mitigation required: that site operations are managed in a way that the likelihood is removed. This should be achieved through safe handling of potential pollutants and provision of interceptor drains, filters and other measures on site. These measures must be set out in a construction method statement (CMS) which should be submitted with your planning application and this must follow recognised guidelines and best practice. The CMS must clearly demonstrate that risks to water courses and ground water are eliminated through application of good site management in accordance with accepted best practice and guidelines. Development may not commence until it has been demonstrated to the planning authority that the measures in the CMS have been adopted for onsite management. Where required through statute controlled activity regulations (CAR) must be complied with.
- 2. Requirement for Sustainable Urban Drainage Scheme (SUDS)
- 4.55 The use of hard impervious surfaces within development is likely to increase the speed that rainfall enters watercourses. This can increase flood events causing damage to river habitats. This rainfall may also bring particles from these surfaces which may cloud water and reduce its quality.
- 4.56 A Sustainable Urban Drainage Scheme (SUDS) must be submitted with your planning application and thereafter implemented. The SUDS will intercept water and either allow increased infiltration rates by using porous surfaces or slow runoff rates through storage mechanisms.

#### 3. Pollution from waste water

- 4.57 Waste water from development contains a number of chemicals that could pollute water courses.
- 4.58 Mitigation required: All waste water from developments must be treated at waste water treatment works to remove harmful levels of pollutants. There must be capacity within water treatment works for the volume of material generated by developments and the facilities needed to remove pollutants to a level where there will be no adverse effects upon the integrity of Natura sites. Development may not commence until it has been demonstrated to the planning authority that there is sufficient capacity in local waste water treatment works in terms of capacity and ability to remove pollutants to recommended standards at the time of commencement.

#### 4. Water extraction

- 4.59 Water for developments will be supplied from public or private systems. The increase in water extraction may reduce water level in protected water courses and this may affect the integrity of the site, through changes in temperature, water level itself, or other effect of a reduced flow.
- 4.60 Mitigation required: the water supply must be available for the development from known sources and these must have a demonstrated capacity to supply the required water without adverse effects that would affect the integrity of the Natura site. If the capacity has not been demonstrated then development will be refused until it is in place.

#### 5. Disturbance to otter

- 4.61 Otters may be disturbed by construction activity, noise, lighting and other features of the development design or by activity from the development following its construction.
- 4.62 Mitigation required: a full survey is undertaken, in accordance with a recognised methodology, to determine if there are otters in the vicinity of the development or its provisions. An appraisal will be required of the construction activity, design and use of the development to see if there would be any effect upon otters. Any identified effects must be eliminated through modifications to proposals and detailed within a species protection plan. Survey, appraisal and SPP must be submitted with planning application.

### Impact on SPAs with capercaillie as a result of recreational disturbance

#### 6. Disturbance to capercaillie

- 4.63 Capercaillie are particularly sensitive to disturbance caused as a result of people recreating in pine woodland where their ground based lifestyle makes them particularly vulnerable to dogs.

  Capercaillie move between forests in a particular locality, so that they may also need to be protected in non-designated woodland as part of the protection for SPA's.
- 4.64 Mitigation required: the mitigation measures must include an approved on-site Recreation Management Plan and an agreed contribution (assessed on a case by case basis) to off-site mitigation works through the Cairngorms Capercaillie Action Plan, to comply with the following criteria. Such mitigation must be assessed as sufficient to ensure that there would be no adverse effect on the integrity of the site(s), either alone or in combination with other plans or projects.

### Criteria 1: Current and estimated recreational use and provision

4.65 The mitigation proposals should be based on a detailed and evidence-based understanding of current recreational use of the area, (both spatially and over time) in terms of numbers, distribution, behaviour and reasons and take account of the predicted future recreation demand arising from the proposed development.

### Criteria 2: Capercaillie population and site issues

4.66 The mitigation proposals should be based on a detailed and evidence-based understanding of current recreational use of the area, (both spatially and over time) in terms of numbers, distribution, behavior and reasons and take account of the predicted future recreation demand arising from the proposed development. This should give an understanding of current Capercaillie population within the affected sites and within connected non-designated woodland.

#### Criteria 3: Best practice

4.67 The mitigation proposals should be built on best practice agreed as agreed with the local planning authority and Scottish Natural Heritage.

#### Criteria 4: Location and time-specific

4.68 The mitigation proposals should be designed to avoid an increase in disturbance throughout different times of the day and year, alongside adequate consideration of current and likely future levels and patterns of recreational use.

### Criteria 5: Deliver targeted site specific mitigation

4.69 The Recreation Management Plan should include a detailed package of onsite mitigation measures that address the issues raised in criteria 1-4. They must clearly demonstrate that the combination of mitigations will ensure that there is no adverse effect upon the integrity of any Natura site. The measures for mitigation are likely to include:

- awareness raising through ranger activity, leaflets, signage and media communications
- provision of alternative footpaths, other routes or green space
- path removal to increase core refuge areas
- habitat improvement
- habitat expansion
- screening within woodland areas
- specific measures to increase dog control

### Criteria 6: Community engagement and support

4.70 The proposals should demonstrate effective engagement with the community and recreational users and a sufficient degree of support to ensure the proposals are effective.

#### Criteria 7: Practical enforcement

4.71 The mitigation proposals should demonstrate that the measures will be practically and legally enforceable and maintained for the lifetime of the development.

#### Criteria 8: Phasing

4.72 For development of more than 50 units a phasing approach should be adopted. The delivery of subsequent phases will be conditioned upon the successful delivery of mitigation proposals for the previous phases. The criteria for success will be part of the Appropriate Assessment and conditioned to any approval. The mitigation proposals should identify how mitigation measures will be effective at the appropriate time in line with the construction and development phasing.

### Criteria 9: Monitoring, review and adaptive management

4.73 The mitigation and management measures must be monitored and reviewed in a manner agreed with the local planning authority and Scottish Natural Heritage to ensure effectiveness for the lifetime of the development and a mechanism put in place to take further management measures to reduce disturbance if necessary.

#### Criteria 10: Co-ordinated action

4.74 Mitigation measures must demonstrate awareness of other developments and projects proposed, submitted for permission and approved but not yet built, that may affect the same designated sites and to ensure that in-combination effects are included. Any conflicts in effectiveness or delivery must be managed within the mitigation measures to ensure no adverse effect upon any sites integrity.

#### Criteria II: Proportionality

4.75 The evidence base, information and subsequent mitigation measures must be proportionate to the level of potential effect and size of development, always however having regard to the fact that they must be sufficient to demonstrate that there would be no adverse effect on the integrity of any Natura site, either along or in combination with other plans or projects.

### Policy 5 Landscape Supplementary Guidance

Policy Requirements	Information Required
Presumption against development which does not complement and enhance the landscape character and special qualities	<ul> <li>Site survey to establish the landscape character</li> <li>Demonstrate how the impacts of the proposal have been minimised through appropriate siting and design</li> <li>Statement of how your proposal maximises opportunities to reinforce the existing pattern of development and fits with the existing landscape character</li> <li>An assessment of the cumulative impact of your proposal when viewed with other development in the locality</li> <li>A review of the design and materials to be used to demonstrate how you complement and enhance the landscape</li> </ul>
Have no negative impact on the experience of wild land	<ul> <li>Detail of the relationship of your site to any wild land areas i.e. inside, near to or far from.</li> <li>An explanation of the how you intend to avoid any impact on the sensitivities of wild land found there</li> <li>What measures are in place to minimise any light pollution</li> <li>How you will access the site</li> </ul>
Development with significant adverse effects must demonstrate social or economic benefits of national importance	A statement of why the identified adverse effects cannot be overcome     A reasoned justification of why the social or economic benefits are of national importance
Developments with significant adverse effects must demonstrate how those effects are minimised and mitigated through appropriate siting, layout, scale, design, and construction	<ul> <li>Construction method statement</li> <li>Landscape proposals plan in accordance with BS EN ISO 11091:1999</li> <li>Details of plant, materials and ground preparations</li> <li>A landscape management plan normally for a five year period</li> <li>Details of any off-site mitigation measures and reasoned justification for the need for such off-site solutions</li> </ul>

#### Meeting the requirements of the policy

- 5.1 We will assess your planning application on the basis of the four key considerations set out in the checklist.
- 5.2 A well-chosen site and good design will reduce the potential for negative impacts. If there are any remaining negative impacts we will consider how you propose to deal with these firstly through on-site minimisation and/or mitigation, and where this is not possible through offsite landscape enhancement works.
- 5.3 We encourage innovative design but this requires existing features of the site or local area to be given adequate consideration and recognition. In assessing the landscape implications of planning applications we take account of the site context and proposed layout, Fundamental to this we will consider how your proposed development complements and enhances the landscape character and special qualities of the Park, and in particular the setting of the proposed development. The special qualities are set out on Page 19 of the National Park Partnership Plan. It is especially important for any development to fit in with its surroundings.

### Complementing and enhancing the landscape

Step 1: Choosing an appropriate location.

- 5.4 You should undertake and submit a site survey and analysis to demonstrate how the impacts of the proposed development have been minimised through appropriate siting and design. The site survey should identify and assess the following:
  - site context, eg adjacent land use, orientation of the site, ie north point or grid lines, boundary trees, views;
  - soil type, (eg clay, sandy, acid) or other surface material;
  - topography (ground levels, often shown as contours or spot heights), including existing and proposed levels, and information on any surplus materials to be taken off-site or fill material to be imported;
  - drainage, existing and proposed, natural and/or artificial:
  - the location of services, eg public sewer, electricity, gas, any existing or proposed underground or overhead services which could affect existing or proposed planting including power, communications, water, sewerage and lighting proposals;
  - other significant factors eg features of nature conservation or archaeological interest;
  - planning designations, eg Tree
     Preservation Orders, Designated
     Landscapes, Wildlife Sites.
- 5.5 Collection and assessment of this information will help inform the design of your development proposal.

5.6 You should identify how the location of your development takes advantage of opportunities to reinforce the existing pattern of development and its relationship to landscape character – for example, by locating your development where there is a continuing tradition of built elements in the landscape you can introduce something that looks as if it 'should naturally be there'. Your design should also include information on how you have addressed any aspect of your proposed development (buildings, access tracks, light pollution, noise etc) impacting on the sense of wildness. It should also include how you have minimised the impact of the development on the wider setting.

### Step 2: Responding to local landscape character and setting

- 5.7 If your proposed development is well-sited it will respond to both the natural and cultural patterns in the landscape. You should look at the distribution of built development in the surrounding landscape and think about whether there is a consistent pattern of spacing, relationship to landform (buildings always on glacial mounds at the side of the strath for example), or access (developments all on one side of the road for example) that you could add to.
- 5.8 In designing your development proposal you should consider:
  - Whether there is an existing settlement pattern? If so what is it?
  - What are the opportunities for reinforcing the existing pattern of development and its relationship to the landscape?
  - Looking at the existing settlement pattern, is there a preferred aspect, orientation, elevation, scale of built

- elements or a preferred side of the road for development?
- Are there any breaks in slope which could be used to help the development sit in the landscape? Do you intend to make any changes in landform or level which would help this? Try to find a site where the need for excavation is minimal and where you can place the development where it responds to the existing ground levels, drainage and shelter without the need for cut or fill, or the removal of character-defining trees.
- Is the site of sufficient size and are there any landscape features – such as hummocks, low hills or woodland – which could provide setting and shelter and allow your development to settle into the landscape? Are there any existing trees and will these be retained or removed?
- Would additional planting or other enhancement works create a better setting or shelter? Are there other screening factors on site eg buildings, trees or other structures within or outwith the site which would add to the setting?
- 5.9 The site considerations should include all aspects of your development (buildings, access tracks, light pollution, noise etc) and the impacts assessment should include any impact on the sense of wildness and on the wider setting.
- 5.10 There are some landscape characteristics and natural and cultural features in the landscape that are very important to people. The setting of these features is usually also very important.

- 5.11 You should consider the impacts of your development as it will be seen by other people, for example from locations such as roads, footpaths, hilltops, viewpoints and settlements and avoid adversely affecting:
  - natural landforms closely related to routes and access such as a bealach, or prominent crags/gorges;
  - key views especially those from settlements, public roads and footpaths;
  - sites of historical significance and their settings.
- 5.12 You will also need to consider whether there are any cumulative and/or sequential impacts from your proposed development. Developments may be seen together (cumulative) or individually as a series along a routeway (sequentially). An individual development may not in itself have any significant effect on the landscape of the area. However, when combined with a number of other developments or existing features the effect may be a reduction in the quality of the landscape. You should therefore think about your development in relation to other developments in an area and any developments with permission that have not yet been built.

#### Step 3: producing a sensitive design (a good fit)

5.13 The choice of site and working up of a design should go hand in hand, one being inspired by the other. The shape or form of the development, as well as the size and the materials used should relate to the site, and the cultural context. You should also identify how the design and materials will complement and enhance the landscape of the Park.

- 5.14 The design of buildings and other structures in the Park was historically a response to the site, to the materials and tools available and in some cases was a style adopted by an estate or landlord. Whilst we may look to those designs in the way they relate to the site, and in their use of materials, today's requirements differ from those of the past and new materials and new construction solutions are available.
- 5.15 You should therefore think about:
  - how your development proposal reflects the massing, proportions and orientation of nearby buildings;
  - how the development will be seen in the context of nearby development.
- 5.16 The choice and quality of the design of elements that extend out beyond the main building or facility, including access, boundaries, gateways, vegetation management, tree and woodland planting, are also important in order to produce a development which will complement and enhance the character of the Park landscapes.
- 5.17 These elements form the interface between the existing landscape setting and the proposed new development and will help to integrate it, mitigate any adverse effects, and provide the potential for an overall enhancement. You should take design cues from your site and surroundings. For example if dry stone walls are a feature consider extending these to form the boundary. If clumps of birch trees are characteristic retain what you can on the site and plant some additional ones to frame the access.

#### Wildness and wild land areas

- 5.18 Wildness is made up of four key attributes:
  - perceived naturalness
  - ruggedness
  - remoteness
  - lack of modern human artefacts
- 5.19 The extent to which wildness is experienced within the Park varies from location to location. SNH has defined the areas of wild land within Scotland (2014), reflecting those with the highest quality of wildness attributes. Wild land covers a large area within the Cairngorms National Park and is shown on the map in Figure 2.
- 5.20 Wild land areas are where the landscape is perceived as natural and ecological processes are prevalent.

  Some areas are still managed, however it is extensive and low impact. Manmade features are likely to be absent, historic or redundant.

#### Impacts on wildness and wild land

- 5.21 Any form of development is likely to reduce the quality and character of the landscape and the wild experience it offers. This will include hill tracks, fencing, telecom masts, turbines, artificially impounded water, plantation forestry, pylons and signage. Other potential impacts include noise from traffic and light pollution.
- 5.22 To demonstrate that you have addressed these issues you should submit a statement with your planning application which sets out:
  - Whether your proposed development is situated within or may affect an area of wild land or sense of wildness;

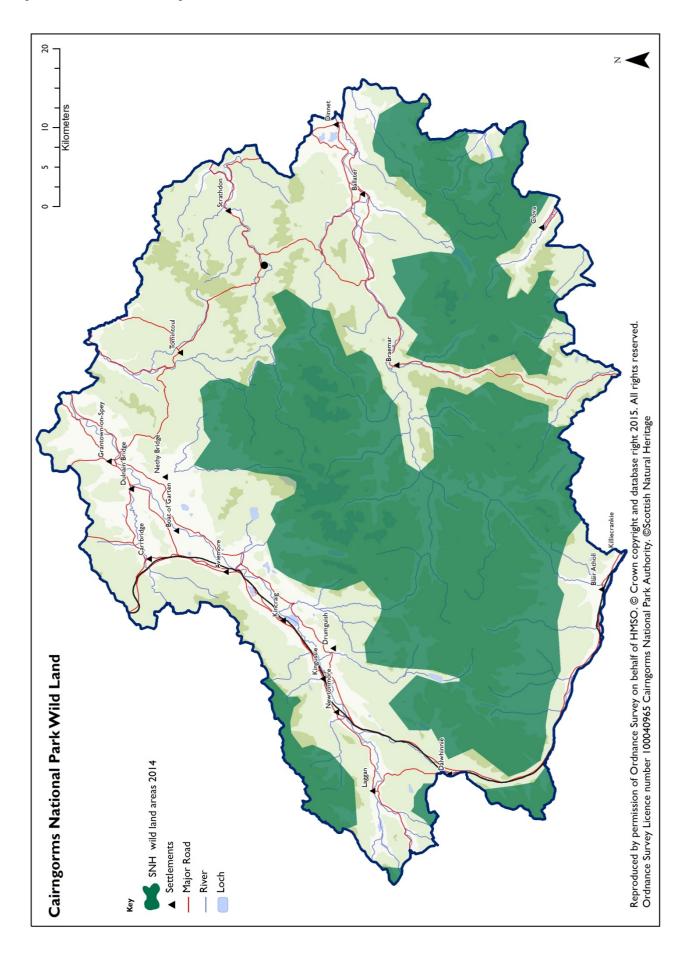
- what sensitivities you have identified; and
- how your proposed design minimises and mitigates any negative landscape impacts.
- 5.23 It is important to remember that development that is not in a wild land area can impact on wild land areas and sense of wildness. This will vary according to the type and scale of the development, as well as its exact location and is most likely to happen through visual effect. For example, a structure erected outwith a wild land area may be visible from an area of wild land and therefore introduce a modern human feature which is likely to result in a reduced feeling of wildness.
- 5.24 An individual development may not in itself have any significant effect upon an area of wildness of an area. However, when combined with a number of other developments or existing features the effect is a reduction in the quality of wildness.
- 5.1 Developments may be seen together (cumulative) or individually as a series along a routeway (sequentially). An individual development may not in itself have any significant effect on the landscape of the area. However, when combined with a number of other developments or existing features the effect may be a reduction in the quality of the landscape.

#### **Opportunities for mitigation**

- 5.2 In designing your development proposal you should:
  - avoid impacts on wild land areas including areas outside the development site; and
  - ensure that your proposed development (including all buildings, access tracks, light

- pollution, noise, etc) does not negatively impact on the sense of wildness.
- 5.3 To achieve this you should locate your development in a location where there is a continuing tradition of cultural built elements in the landscape. Ideally you want to be introducing something that 'could always have been there'. You should look for opportunities to reinforce the existing pattern of development and its relationship to landscape character.
- 5.4 If man-made features (other than historic artefacts) exist nearby, consideration should be given to their removal as mitigation your your development.

Figure 2:Wild land areas in the Cairngorms National Park



#### **Tracks**

- 7.29 Private roads, tracks and footpaths are an essential part of the infrastructure of the National park that allow people to live here, land managers to do their work and the public to use for recreation and enjoyment.
- 7.30 All private roads, tracks and footpaths that are not on agricultural or forestry land and are not for agricultural or forestry purposes need planning permission to be created or changed.
- 7.31 Tracks that are for agricultural or forestry are classed as 'permitted development' in planning law and don't normally need planning permission to be created or changed. However, the planning authority must be notified about the proposed tracks on agricultural or forestry land before they are created or changed and can decide that it needs to approve the proposed track before any work can take plane.
- 7.32 If you need a new track or to alter or repair an existing track, Scottish Natural Heritage's advice 'Constructed Tracks in the Scottish Uplands' (SNH, 2013) will help you design in a way that is most likely to be given planning permission or prior approval.
- 7.33 Further guidance can be found in CNPA's guidance note 'Planning Permission and Permitted Development Rights for Agricultural and Forestry tracks' at www.cairngorms.co.uk.

### Justifying any remaining adverse impacts

- 7.34 The Cairngorms National Park is a nationally designated landscape of both national and international acclaim. If following all attempts at mitigation your proposed development still has significant adverse effects on the landscape you will have to justify this in the context of a national benefit.
- 7.35 You must demonstrate how these outstanding impacts are clearly outweighed by social or economic benefits of national importance.

#### Minimising and mitigating impacts

Step I: Retaining and enhancing landscape character and visual amenity (on-site mitigation)

- 7.36 Development in more sensitive areas is by its nature likely to have a negative effect on the landscape of the area. It will therefore be important for you to provide on-site mitigation to ensure that the landscape character of an area within the Park is maintained. Where full mitigation cannot be achieved on-site then compensation will be required to enable enhancement works to be undertaken elsewhere within the Park.
- 7.37 Mitigation in particular can be achieved through good design. For larger or more complex developments you should engage the services of a specialist to help guide the design in relation to impacts on the landscape. Proposals for mitigation and minimising the impacts of the development should include adequate consideration and protection during construction, of existing trees and any other soft landscape features which are to be retained.

- 7.38 Examples of mitigation, compensation or enhancement may include the use of natural landforms or tree planting to screen a development from a more sensitive area. However, we do not consider screening to be a substitute for good design principles. Other enhancement or compensation activities include the removal of negative features that are particularly prominent in an area, for example redundant fencing or hill tracks. It may also be achieved through the restoration of more natural habitats, either on or off-site.
- 7.39 Enhancement will result in an improvement to landscape it may be achieved both on and off-site and is always desirable. Examples of this may include removing redundant vehicular tracks or tidying up of derelict land.
- 7.40 We require you to consider the potential landscape impacts of your development, and the action that you will be required to take, in the following order:
  - avoid negative impacts if this can't be achieved, then,
  - mitigate on-site if this can't be achieved, then;
  - compensate off-site.
- 7.41 In all cases we encourage you to identify how your development can complement or contribute to the enhancement of the landscape.
- 7.42 You will need to submit drawings showing the existing and proposed landscape with your

- planning application. For sites which include changes of level, cross sections are useful, and for some schemes, illustrations may also be helpful. The scale of the drawings should be adequate for purpose, eg 1:100 or 1:50 for small-scale landscape schemes. A north point and key to any symbols used on the drawings should be included. Where relevant, landscape plans must show other related works such as new footpaths, sustainable drainage systems (SUDS) and street lighting equipment.
- 7.43 Landscaping works in the vicinity of your development can strengthen/ enhance existing landscape features, provide a framework that improves the appearance of the development in its setting, or provide some screening that helps to reduce adverse impacts.
- 7.44 You should consider new landscaping works especially where any residual impacts have not been resolved through siting and design, and produce a landscaping scheme that will reduce these. The nature and quality of ongoing management is also vitally important if the benefits of a landscaping scheme are to be secured into the long-term.
- 7.45 You should submit details of any hard and soft landscaping that exists or that you propose to undertake.
- 7.46 Hard landscaping includes all hard surfaces to be retained or formed within the site including paved areas, car park surfaces, steps, walls, fences, roads, paths seating, lighting and other features. This should include details of all existing and proposed hard landscape materials and their location within the site and any servicing areas (eg new access tacks). As a general rule,

simple design using a limited range of good quality and robust materials looks better and works better. Re-use or retention of existing original materials such as railings or stone walls is encouraged as these can help retain local landscape character. To control light pollution, lighting schemes must be designed to minimise light spillage and glare, especially where the site is in a rural area or on the edge of a settlement.

- 7.47 Soft landscaping refers to all vegetation which is to be retained or planted within the site including areas of grass, as well as to watercourses, ditches, ponds and wetlands. Some existing areas may be of nature conservation interest and some may contain statutory protected species and habitats under the Wildlife and Countryside Act and the Nature Conservation (Scotland) Act 2004.
- 7.48 Certain plants will be more suited to the physical conditions of the site and to the local landscape character than others. As a general rule, locally native species are preferable for countryside boundaries and for large scale planting. It is also recommended that large tree species which will make a long-term contribution to the rural or urban landscape are included in landscape schemes, where space permits. You should set out the species, number (or planting density), distribution and sizes of any proposed new planting and mixes for grass and wildflower seeding.
- 7.49 Managing the nature and pace of change is important in achieving both short-term and long-term landscape

benefits. Poor management of a construction site could mean losing some of the site characteristics that are crucial to the sensitive siting and design of your development, and adversely affecting the 'recovery' of the site. You should therefore submit a Construction Method Statement (CMS) which takes account of Construction Codes of practice which address these issues.

#### 7.50 The CMS should demonstrate that:

- you will protect key landscape features, vegetation, landform, historical interest etc; and make sure that everyone knows where the out of bounds areas are;
- the site is big enough to allow work to progress around these features without impact;
- plant and machinery are appropriately sized to work on the site without damage through excessive cut, tracking and damage to vegetation for example;
- work is only undertaken on-site in appropriate weather conditions;

The CMS should follow best practice, including:

- a landscape proposals plan in accordance with BS EN ISO 11091:1999 (Construction drawings: landscape drawing practice);
- a specification including details of plant material and ground preparations;
- a landscape management and maintenance scheme, normally for a five year period, which allocates appropriate resources to manage and maintain any proposed landscaping.
- Sustainable Use of soils on Construction Sites www.defra.gov.uk;
- Trees in relation to Construction BS 5837:2005;

- Code of Practice for general landscape operations (excluding hard surfaces) – BS 4428:1989; and
- specification for topsoil and requirements for use BS 3882:2007.

# Step 2: Retaining and enhancing landscape character and visual amenity (off-site compensation)

7.51 Where full mitigation cannot be achieved on-site then compensation will be required to enable enhancement works to be undertaken elsewhere in the Park. These enhancements will be to the benefit of the public and may include restoring or repairing damaged landscape features, for example repairing a dyke, filling in a borrow pit, clearing regenerating scrub from an archaeological site, removing or restoring a redundant access track. It may also include the removal of redundant/negative features in the landscape for example removing an old derelict fence. The scale of such works should be commensurate with the residual impacts on the development site. More information can be found at

www.cairngorms.co.uk/landscape-toolkit

### Policy 7 Renewable Energy Supplementary Guidance

Policy Requirements	Information Required		
All Development	All Development		
All renewable energy developments	<ul> <li>Location information including reasons for technology, specific equipment proposed; location; proposals to minimise impacts during construction, operation, restoration and for longer term</li> <li>Design assessment including all ancillary development</li> <li>Access and traffic management assessment including access to and around the site during construction, operation and decommissioning of the proposal which should be agreed with the relevant roads authority</li> <li>Cumulative impact assessment</li> </ul>		
Additional technolog	gy specific planning requirements		
Hydro developments	<ul> <li>Locational assessment –landscape character assessment; visual impact assessment; a CMS; restoration method statement; ZTVS and photomontages</li> <li>Impact on water environment – demonstrate no detrimental impact on other hydro schemes in the catchment, any private water supply in the catchment and aquatic hydrology of the site and surroundings</li> <li>Impact on recreational interests – results of contact with recreation groups and steps taken to minimise/mitigate impacts identified</li> <li>Impact on peat and soil – information on local topography along length of scheme including peat depths; location of key rock heads; location of glacial-fluvial deposits</li> </ul>		
Wind energy developments	<ul> <li>Locational assessment – provision of required information (ZTV map covering appropriate radius; list of agree viewpoints; wireline drawings and photomontages from those viewpoints; design statement for multiple turbines; 8 figure grid reference for each turbine); a CMS</li> <li>Noise assessment – results of contact with Environmental Health authority and steps taken to minimise noise impacts identified</li> <li>Shadow flicker – detailed information on flicker disturbance minimisation; design including turbine of minimum of 10x blade length from sensitive properties</li> <li>Other interests – results of contact with MoD and Civil Aviation Authority</li> </ul>		
Biomass developments	Traffic management arrangements associated with biomass delivery and transfer		
Energy from waste	<ul> <li>Feedstock information</li> <li>Market information for generated power</li> <li>Traffic management arrangements associated with feedstock deliveries which ensure no detrimental impact on neighbours</li> </ul>		

#### Meeting the requirements of the Policy

7.1 We will assess your proposal to ensure that adequate consideration has been given to the impact on the site, the wider impacts on the surroundings, the impact on the Park and its special qualities, and the impact on local communities. You must therefore include, as part of your application, information on how your development will contribute to the conservation and enhancement of the special qualities of the Park.

#### All renewable developments

#### **Locational assessment**

- 7.2 You must consider the technical feasibility and capacity of the site chosen and provide a reasoned justification for this, both within the context of the local setting, and at a Park-wide scale. Supporting information should include the reasons for the choice of technology, the specific equipment being proposed, the location, and the proposals for minimising impacts during construction, operation, restoration and for the longer-term.
- 7.3 Details of plans for restoration and reinstatement at the end of the lifespan of your development should also be submitted along with your planning application.
- 7.4 The assessment of the location chosen will be a key determining factor in gaining planning consent. Key to the success of any scheme will be the impact the proposal has on the special qualities of the Park. Only once this has been fully justified will the other elements of the proposal be assessed. The Landscape Toolkit will be used in the assessment of all relevant applications.
- 7.5 When requested you must be prepared to supply locational information in GIS shape file format.

#### Design assessment

- 7.6 You must include within the information supplied, details of the specific equipment being proposed, the location, and the proposals for minimising impacts during construction, restoration and for the longer-term.
- 7.7 You must include within the assessment all ancillary development. This should include borrow pits, river crossings (including bridges where required), turbine houses, car parking, construction compounds, control buildings, substations, and grid connections. You must also include detailed plans to restore and reinstate the site at the end of the lifespan of your development.

#### Access and traffic management

- 7.8 All new tracks and means of access required to service the development site must be included in the application. This includes the route of any tracks required, details of any river crossings and design of bridges where necessary, design of the track itself, details of any borrow pits required for the track construction, mitigation measures to reduce potential impacts on any water courses present, and finally information on reinstatement arrangements as appropriate.
- 7.9 Where access to the site during construction and operation is not possible from the existing road network, detailed access arrangements and traffic management plans may be required. In the event that road improvements are required, these will be undertaken before construction commences.
- 7.10 Details of any deliveries associated with the operation of any renewable energy scheme must also be considered to minimize disruption and reduce the impact on neighbouring residential amenity.

7.11 All access arrangements should be agreed with the relevant authority roads division. You should also contact Transport Scotland where there are any potential impacts on trunk roads.

#### Cumulative impact

- 7.12 All renewable energy developments have the potential to have cumulative impacts when assessed against other developments in the locality. All proposals must ensure that the cumulative landscape and visual impacts of the development have been assessed and identified impacts minimised.
- 7.13 A cumulative assessment of potential landscape and visual effects should be undertaken based on established routes through the landscape (including public roads and recreational routes) and destination (including key summits, waterfalls etc).

### Additional technology specific planning requirements

#### **Hydropower**

#### Locationalassessment

- 7.14 The landscape and visual impacts associated with hydro schemes are not necessarily proportionate to the size of the energy output of a scheme, but more to the degree and extent of disturbance and long-term change. As all hydro power developments will have a landscape and visual impact, the level of this impact is a critical factor in determining any application.
- 7.15 Applications should include an assessment of landscape character and visual impact in the construction phase, restoration phase (1-5 year), in the long-term operational phase and decommissioning. This should be measured against the best available

- information regarding landscape sensitivities.
- 7.16 The assessment of construction impacts should be supported by information on soils and topography, an evidence based construction method statement (with reference to other schemes and similar conditions) that includes detailed plans and crosssections for all component parts of the scheme, and an assessment of the effects of disruptions on access and amenity. A construction method statement is likely to be required.
- 7.17 You must demonstrate that your proposal has no unacceptable detrimental impact or that impacts are adequately minimized on the water environment, including other hydro schemes in the catchment, the hydrology of the site and surroundings and any private water supply in the catchment and groundwater dependent wetlands.
- 7.18 The assessment of restoration effects should be informed by a restoration method statement (again with reference to successful and unsuccessful restoration in similar situations) that includes plan and section information, details of plant and seed materials and the ongoing protection and management of restored and reinstated areas.
- 7.19 The assessment of longer-term landscape and visual impacts should be informed by details of ongoing scheme management (access in particular) and include ZTVS and photomontages of key components that will have a long-term effect, such as access tracks, turbine houses, intake weir and impoundment, and the effect on water features.

#### Impact on water environment

- 7.20 You must demonstrate that your proposal does not have a detrimental impact on, and will not be affected by:
  - other hydropower schemes (planned or operational) in the same catchment; and
  - any private water supply in the source catchment; and
  - the water environment and hydrology of the site and its surroundings, including soil and peat: and
  - aquatic ecology (eg as a result of reduced flows).

You must consider the cumulative impacts of your proposal on water flows during and after construction and morphology of river systems.

#### Impact on recreational interests

7.21 Many hydro power developments will have an impact on recreational interests in the Park, and we must ensure that this impact is minimised and/or managed. In designing your development you must demonstrate that you have contacted the relevant interest groups, and made appropriate provision that enables recreational interests to continue alongside your development.

#### Impact on peat and soils

7.22 Reducing the impact on landscape and ecology of any hydro power development is dependent on working with the soils and drainage of the location. Information on local topography, hydrology and soils is required to enable a realistic assessment to be made of the impact and to inform any mitigation required. Soils information along the length of the scheme should include peat depths and the location of key rock heads and glacial-fluvial deposits.

#### Other information

- 7.23 A Controlled Activities Regulations licence is likely to be required for hydro power developments.
- 7.24 An Environmental Impact Assessment may also be required.

#### Wind energy

#### Locationalassessment

- 7.25 The landscape and visual impacts associated with wind energy schemes are often the main determining factor for any proposal. These impacts will be assessed on the degree and extent of disturbance and long-term change. As all wind energy developments will have a landscape and visual impact, the level of this impact is a critical factor in determining any application.
- 7.26 For wind turbines under 15 metres height to blade tip, a basic photomontage and information from the supplier about the turbine should be submitted.
- 7.27 For wind turbines of between 15 and 30 metres height to blade tip, a basic level of Visual Impact Assessment should be carried out and submitted. This should include:
  - ZTV map covering an area up to 20km (radius) from the turbine;
  - wireline drawings and photomontages from a limited number of key viewpoints;
  - viewpoints to be agreed with the planning authority, and SNH where appropriate;
  - design statement in the case of multiple turbines; and
  - eight figure grid reference for each proposed turbine.

- 7.28 Developments involving wind turbines over 30 metres height to blade tip are not compatible with the special qualities of the National Park and are not considered to be appropriate. Existing wind turbines can be a significant constraint to further potential wind energy development. You should avoid contributing to a situation where multiple single turbines are visible from settlements, visitor sites, and where multiple turbines are visible in combination or in sequence.
- 7.29 A construction method statement is likely to be required.

#### Noise assessment

7.30 You must demonstrate that you have minimised the noise impacts of your development. Noise assessments should achieve acceptable levels. You must check with the relevant local authority environmental health service for details of what is required for your development and then submit that information with any planning application.

#### Shadow flicker

7.31 All wind energy developments can cause shadow flicker. You must demonstrate that you have minimised the impacts of shadow flicker associated with your development. Turbines should be a minimum of 10 times the rotor diameter from sensitive properties I to avoid shadow flicker.

#### Other information

- 7.32 Military Aviation interests The MoD defence infrastructure organisation must be contacted if a proposed wind turbine is 11 metres to blade top or taller, or has a rotor diameter of two metres or more. You must demonstrate that your development meets any requirements that are forthcoming.
- 7.33 Civil Aviation Interests you must demonstrate that your development meets the requirements of civil aviation interests as set out in Scottish government Circular 2/2003.
- 7.34 An Environmental Impact Assessment may be required.

I Sensitive properties include: residential properties, care homes, educational buildings, hospitals, cemeteries, some visitor facilities and accommodation, and land allocated for future development.

#### Trunk road considerations

- 7.35 When siting wind turbines in the vicinity of a trunk road, turbines should:
  - be set back a minimum of 1.5 times the height of the wind turbine (from ground level to the uppermost tip of turbine blade) away from the nearest kerbline of the trunk road carriageway;
  - not form a distraction to trunk road users particularly where drivers are required to manoeuvre, react or make decisions (eg junctions, bends etc); and
  - be sited to ensure that vehicles on the trunk road would not be facing towards it with a low sun behind it, such as on early winter mornings, otherwise the turbines should be sited at a distance 10 rotor diameters away from the carriageway.

#### **Biomass developments**

- 7.36 Details of the type of biomass to be utilised in the development will be considered, along with any associated transportation and amenity issues. The means of transferring the biomass product from its transport into the storage facilities at the site will be an important factor in assessing any biomass development.
- 7.37 An Environmental Impact Assessment may be also be required.

#### **Energy from waste**

- 7.38 The National Park is not near any significant sources of waste and any energy from waste plant would therefore necessitate significant transport of waste from outwith the Park. The Park is therefore not considered to be the place for large-scale energy from waste plants. Energy from waste schemes will only be acceptable where they make use of a local source of waste, and where the energy/heat being produced is used in the locality of the development.
- 7.39 You must demonstrate where the feedstock for your development comes from, and where the resulting heat/power will be used. You will also need to consider other regulatory constraints on the storage and management of waste. Further information available at www.sepa.org.uk.
- 7.40 You must demonstrate that any transport movements related to your scheme and the means of getting the feedstock from its transport and into its storage facilities, do not have detrimental impacts on the amenity of neighbouring properties/activities. A traffic management plan may be required.
- 7.41 Biomass/Anaerobic digestion developments must comply (as appropriate) with the Waste incineration Directive and Local Air pollution Control.

### Policy 8 Sport and Recreation Supplementary Guidance

Policy Requirements	Information Required
New developments or extensions to existing facilities	<ul> <li>Design considerations for construction and future maintenance which demonstrate best practice in sustainability terms</li> <li>Visitor Management Plan</li> <li>Community or visitor need to support the proposal</li> <li>Details of impact on path network</li> </ul>
Reduction of facilities or opportunities	<ul> <li>Proof that the development is ancillary to the principal use of the site</li> <li>Confirmation that the reduction or removal of the facility will not affect the use of the principal use or facility</li> <li>Details of compensatory provisions</li> <li>Details of impact on path network</li> </ul>

#### Meeting the requirements of the Policy

#### New development

- 8.1 Where a development proposal relates specifically to the provision of a new facility you should include a Visitor Management Plan in support of your planning application. The level of detail provided in this Plan should be appropriate to the scale of the proposed development. As a minimum it should include information on the following:
  - how the proposal has been designed to extend the tourist season; and
  - how the proposal will improve the availability of facilities for local communities; and
  - what arrangements have been put in place for the long-term maintenance of the completed development.
- 8.2 Depending on the scale of the proposed development, contributions may be required by the planning authority to ensure sufficient protection of sport and recreation. Information may also be required on other infrastructure that is required to support the proposed development ie:
  - access to and/or within the proposed development site(including non-car modes);
  - proposed parking arrangements;
  - signage to and within the proposed development site; and
  - additional facilities such as toilets, reception and storage facilities.

- 8.3 All new development should also be designed and located to ensure that existing and potential public access routes are protected, and to take appropriate opportunities for the promotion of walking and cycling as a means of transport to/ from/within the development site.
- 8.4 New development should not restrict future opportunities for the extension of the public access network.
- 8.5 In addition, all new developments should maximise all opportunities to secure and retain outdoor access, including public access rights, proposed and adopted core paths, wider path networks, rights of way and other public open spaces. All new developments should contribute to enhancing and improving this infrastructure by ensuring that new development proposals do not result in a loss of existing public open space provision; making new physical links to existing paths and open spaces; and putting in place management schemes to ensure these new elements are cared for in the future.

#### Re-development

- 8.6 The re-development of sports and recreation facilities, playing fields or pitches will only be acceptable where the proposal meets the criteria set out in Policy 8.
- 8.7 If your proposal seeks to re-develop an entire recreational facility, field or pitch, it must be demonstrated that there is an over-supply of recreational or sporting facilities of this nature within the surrounding area. A playing field strategy prepared in consultation with Sportscotland will be required to evidence this.

- 8.8 It may also be acceptable to re-develop an entire sporting facility, field or pitch where it will be replaced either on site or on a more suitable site with a sporting facility of equal or greater benefit, standard and capacity. Ensuring the provision of sporting facilities is a priority.
- 8.9 The partial re-development of a facility, field or pitch will only be acceptable where it is ancillary to the existing use of the sports facility or the proposal involved the redevelopment of a minor part which will not affect the overall function of the facility or space.

#### Reduction in facilities

- 8.10 The role played by recreation facilities across the Park in support of local communities and the wider economy is clear. The way in which key facilities and more informal access routes embed communities in the wider landscape is key to their success and should therefore be protected.
- 8.11 If your proposal suggests a reduction in the facilities which exist you must therefore justify why its loss will not result in an adverse effect on the local community. Where you propose a reuse of the site you must include an assessment of alternative sites you have considered and discounted.
- 8.12 Where such justification is not available, proposals to reduce existing facilities will only be supported where the facility is ancillary to the main use of the site and where the removal of the facility will not adversely impact this principle use.

- 8.13 To ensure that the overall range of facilities is not undermined, you must provide an alternative provision of at least equal size, or upgrade the principle facility on the site to maintain the provision as a whole.
- 8.14 Where your proposal has an adverse impact on the public path network you must provide appropriate or improved alternative access, so the overall network is maintained. In considering how best to achieve this you should consult the Core Paths Plan which sets out the principle paths across the Park.

### Policy 9 Cultural Heritage Supplementary Guidance

Policy Requirements	Information Required
National designations: listed buildings; scheduled monuments; inventory gardens, landscapes; battlefields	<ul> <li>An assessment of the key characteristics and features of the resource including their significance</li> <li>Demonstrate no adverse effect</li> <li>Details of works to preserve the remains or building in situ</li> <li>Measures which demonstrate conserving and enhancing</li> <li>Materials used in the proposal</li> <li>In the case of a significant adverse impact, details of the social and economic benefits secured as a result of the proposal; and mitigation/minimisation measures included in design</li> </ul>
Conservation areas	<ul> <li>Compliance with conservation area appraisal or management plan</li> <li>Measures which demonstrate conserving and enhancing</li> <li>Materials used in the proposal</li> <li>Submission of detailed planning application only to accompany application for Conservation Area Consent</li> </ul>
Other cultural heritage	<ul> <li>Measures which demonstrate conserving and enhancing</li> <li>Where this is not possible, measures which avoid, minimise and mitigate adverse effects</li> </ul>
Enabling development	<ul> <li>Measures taken to try and secure the future of the listed building</li> <li>Demonstrate the measures are the minimum required</li> </ul>
Furthering our knowledge	<ul> <li>Supply required specialist information/surveys which demonstrate minimal impact</li> <li>Measures in place to excavate, record, analyse and publicise information gathered</li> </ul>
Demolition – removal of an asset	<ul> <li>Measures taken to try and secure the future of the building</li> <li>Evidence that the building has been actively marketed</li> <li>Submission of detailed planning application to accompany application for Listed Building Consent and/or Conservation Area Consent</li> </ul>

#### Meeting the requirements of the Policy

- 9.1 Cultural heritage includes 'structures and other remains resulting from human activity of all periods, language, traditions, ways of life and the historic, artistic and literary associations of people, places and landscapes'. It comprises buildings, structures, areas, landscapes, archaeology as well as features such as wells, caves, veteran trees, traditional meeting places, ancient routes and places mentioned in folk lore. It can be of international significance or a personal perception of something valued.
- 9.2 Part of the first aim of the National Park is to conserve and enhance the cultural heritage found in the Park. The National Park Authority is under an obligation to deliver the aims in a collective way and it is clear that conservation and enhancement of our cultural heritage should be at the forefront of all that happens in the Park. Further information supporting this can be found in the guidance notes 'Managing change in the historic environment' available at www.historic-scotland.gov.uk.

#### All forms of development

#### Intervention

- 9.3 The key to preserving the cultural heritage of the Park is managing change in an appropriate way. The aim should be to preserve the cultural heritage asset in a way which preserves its special qualities, and takes every opportunity to enhance it for the future.
- 9.4 Intervention will normally fall somewhere between preservation, adaptation, retention and redevelopment. It is often a balance to achieve the right outcome, but in the first instance you should consider preservation and reuse.

- 9.5 The best way to conserve a building or structure of cultural significance is to keep it in active use. Every effort should be made to find a solution which will allow adaptation to a new use without unacceptable damage to the character and special interest of the asset.
- 9.6 Redevelopment should only be considered where the works are compatible and necessary to further the conservation and enhancement of the wider cultural heritage in the area.
- 9.7 All interventions must be compatible with the historic context, not overwhelm or impose it. They must be planned with a comprehensive understanding of the historic context of the development, and must demonstrate a reasoned justify for their need.

#### Repair rather than replace

9.8 In the first instance you should maintain your property in a way which protects the special qualities of that building and the contribution it makes to the conservation area. Early action can often prevent decay and avoid the need for major intervention later.

#### Honesty in repair and alteration

9.9 Repairs and alterations should generally be carried out without attempt to disguise or artificially age them. However they should not be obtrusive, nor should inappropriate materials be used to provide a dramatic contrast. They should not detract from the visual integrity of the building or structure. They should instead leave a clear history of the works undertaken in a way which does not confuse the historical record that is the building or structure.

#### New design in historic setting

9.10 New development need not necessarily replicate its surroundings, but it should respect, enhance, and have a positive impact on the building and its setting. Proposals must take advantage of the opportunities which exist in the conservation area as a catalyst for economic, community and environmental regeneration. Further guidance on this can be found in the 'New Design in Historic Settings – available at www.historic-scotland.gov.uk.

#### **Materials**

9.11 The highest standards of materials and workmanship will be required. Materials and techniques used will respect traditional practice, unless modern substitutes are proved to provide significant and sustainable advantage.

#### Reversibility

- 9.12 Processes which are reversible, or substantially so, should always be considered first. This allows for correction or future alteration should the need arise. Reversibility in itself is not a justification for proposals which may be physically or aesthetically inappropriate.
- 9.13 Where applications for development are required, the applicant must prepare drawings and other related documents as required. The scope of the information required will vary considerably depending on the circumstances of the case. You may be required to submit the following additional information in support of your application:

- drawings illustrating the relationship of your proposal to its setting
- evidence of the structural condition of the building/structure
- a repair schedule
- specification of materials
- annotated photographs
- historic records of building/structure
- 9.14 Outline applications will only be considered where the development does not contain any matters relating to design.
- 9.15 Proposed change should be managed to protect the special qualities of the asset, while enabling it to remain in active use. Continuation of the original use for which the building or structure has been designed will be encouraged. If this is not practicable, applicants will be required to show that efforts have been made to continue its present use. Where changes of use are proposed you should ensure:
  - the architectural features, original plan form and layout will be preserved; and
  - the historic value and setting of the original asset are not adversely affected.
- 9.16 The aim is to guard against unsympathetic alterations and prevent unnecessary loss or damage to historic fabric.
- 9.17 Where a proposal involves alteration or adaptation which will have an adverse or significantly adverse impact on the special interest of the asset, the planning authority will consider:
  - the relative importance of the asset; and
  - the scale of the impact of the proposals on that asset; and
  - whether there are other options which would ensure a continuing beneficial

- use for the asset which would have less impact on its special interest; and
- whether there are significant benefits for economic growth or the wider community which justify a departure from the presumption against works that adversely affect the special interest of the asset or its setting.

#### **National designations**

- 9.18 In the case of Scheduled monuments you must demonstrate how your development will preserve known and formally recognised, or scheduled, archaeology in situ. You should also ensure no adverse effect on the setting occurs. The planning authority will notify Historic Scotland who are a statutory consultee and will have an input into the decision made on that application.
- 9.19 For unscheduled sites, you must demonstrate what efforts have been taken to preserve them in situ. Where this is not possible give full justification for this as part of your application. You will then be required to make appropriate provision for archaeological excavation, recording, analysis and publication, in advance of the development.
- 9.20 If you discover archaeological remains during the process of development you must inform the planning authority at once. You must then consider appropriate mitigation to ensure appropriate excavation, reporting and analysis if preservation in situ cannot be achieved. Failure to notify the planning authority will result in a temporary stop notice being issued.
- 9.21 Planning applications for development must include sufficient information to allow a full assessment of the impact of the development on the archaeology.

- You may have to supply an archaeological appraisal as part of your application to support the development proposed.
- 9.22 Applicants must consult Historic Scotland prior to submission for any application for Scheduled Monument Consent. Applications are required in addition to other consents, in advance of any works and should be submitted to Historic Scotland, not the planning authority.
- 9.23 For development affecting a Listed
  Building, you must demonstrate how the
  design of your development ensures the
  protection and enhancement of the listed
  building, ensuring no adverse effect on
  the building, its curtilage and its setting.
  Where possible the development should
  have a positive effect on the building.
- 9.24 In addition you may need Listed Building Consent. This will not normally be required for like for like repairs. Where repairs involve alterations which would affect the character of the building, consent will required.
- 9.25 If your proposal affects a scheduled monument, category A listed building, Inventory battlefield or Gardens and Design landscapes and their setting, you must highlight this in your planning application. The planning authority will notify Historic Scotland who are a statutory consultee and will have an input into the decision made on that application. Your proposal must demonstrate how the development is being undertaken to the benefit of the asset. Managing and enhancing the asset should be at the forefront of any management arrangements put in place, and in working up any proposals for development.

#### Conservation areas

- 9.26 For proposals affecting a conservation area you must demonstrate how your development makes a positive contribution to the character of the conservation area and is consistent with any relevant appraisal or management plan. The development should protect any trees on the site, unless notification procedures to the planning authority have been made and completed.
- 9.27 Conservation Area Consent is also required for proposals involving the demolition of an unlisted building in a conservation area. Some exceptions exist and you should check with the planning authority. You must also give six weeks' notice to the planning authority of any intention to cut, lop, top, uproot, wilfully damage or destroy a tree in a conservation area.
- 9.28 Ballater, Braemar and Grantown
  Conservation Areas are covered by an added level of protection (Article 4 direction). You must contact the local council if you propose any changes or developments and they will advise on the restrictions which may affect your plans.

#### Other local cultural heritage

9.29 If your proposal affects a building or structure considered to be of local cultural heritage significance, or its setting, you must highlight this in your planning application. No separate permission is required. You must demonstrate how your proposal has taken reasonable steps to conserve and enhance features and assets of local cultural significance. Where this is not possible, demonstrate the measures you have taken to avoid, minimise and mitigate

- the effects made. Demolition or removal of any feature which contributes to an asset of local cultural heritage significance will not normally be given permission.
- 9.30 You may be required to include evidence assessing the significance of the site or feature. It will not however extend to the need for specialist survey work or additional detailed investigations unless initial surveys reveal information which implies a greater interest in the asset which may lead to its formal recognition as a listed building, scheduled monument or other formally designated site.

#### **Enabling development**

- 9.31 Enabling development can be a valuable way to secure a listed building which would otherwise fall into a state of irrevocable decay. However, it should only be used once all other means of securing the future of the building have been exhausted. You should therefore include with your application details of all measures taken to try and secure the future of the listed building and detail the reasons why these measures have not succeeded.
- 9.32 Where enabling development is considered an appropriate way forward to secure the future of the listed building, the measures taken must be the minimum required to secure the buildings restoration. You must therefore provide sufficient information to demonstrate that the proposal meets this requirement.

#### Furthering our knowledge

- 9.33 In advance of any works, evaluation and recording of the existing structure should take place. This allows changes or developments to be carried out in a way which has been informed by the original structure. It also ensures that nothing of significant value will be damaged or destroyed. Where necessary, this analysis should be carried out by a suitably qualified specialist.
- 9.34 The Royal Commission on the Ancient and Historic Monuments of Scotland (RCAHMS) will be notified of all proposals to demolish listed buildings, and also nonlisted buildings in conservation areas. Notification will also need to be made in appropriate cases of significant alteration. In such cases it will be a condition of consent that applicants arrange suitable programmes of recording features that would be destroyed in the course of the proposal.
- **Demolition**
- 9.35 Listed building consent is required for the demolition of a listed building, or its alteration or extension in any manner which would affect its character as a building of special architectural or historic interest.
- 9.36 If you intend to demolish a listed building you must demonstrate clearly that every effort has been made to retain it. Permission will only be granted where it is demonstrated that:
  - the building is not of special interest; or
  - the building is incapable of repair; or
  - the demolition is essential to delivering significant benefits to economic growth or the wider community; or

- the repair of the building is not economically viable and that it has been marketed at a price reflecting its location and condition to potential restoring purchasers for a reasonable period. For such proposals, an Environmental Impact Assessment may be required.
- 9.37 If you intend to demolish an unlisted building in a conservation area you must give reasons for the demolition and submit detailed plans of existing and proposed replacement buildings if any are proposed. Where the building makes a positive contribution to the character of the conservation area you must submit a survey of the building's structural condition to support the reasons for removal. Applications for the demolition of buildings or structures which would result in an unacceptable gap site will not be permitted.

### Policy 10 Resources Supplementary Guidance

Policy Requirements	Information Required
Water resources	Construction and operation method statements fulfilling best practice requirements
	Appropriate supporting statements – justification of requirement of works, relevant technical documentation
	Type and scale of proposals, construction and operation methods, details of any mitigation proposed and any measures to reduce impact on water resources
	Drainage Assessment including foul drainage and surface water drainage showing sustainable drainage systems (SUDS)
	A statement on water use and requirements including minimisation, demand management and a risk assessment for private water supplies if required
	A hydrology survey covering both surface and groundwater including wetland habitats and natural flow regime, water quality with reference to existing Water Framework Directive classification status, existing public and private water supplies from abstractions and springs and amenity and recreational water use if required
Flooding	Proximity to area at potentially significant risk of flooding (0.5% or 1:200 year probability) as shown on SEPA's Indicative Flood Map
	Flood Risk Assessment if required
	Details of flood risk management measures if required
Connection to	Confirmation of connection to public system, or
sewerage	Justification of need for private system, and demonstration that this will be to an adoptable standard if required
Waste management and minimisation	Demonstration of measures taken to minimise waste generation during construction and in operational phases of the development
	Details of all waste management and recycling measures included in the proposal
	Demonstration of best practice in design
	A Site Waste Management Plan (SWMP) if required
	For waste management facilities, details of method in which you accord with the Zero Waste Plan and the role of the development in delivering national need for waste management facilities

Policy Requirements	Information Required
Minerals	Where your proposal affects a mineral reserve:  • Identify all viable reserves affected by the proposal and detail how they will be protected
	If this is not possible, a method statement detailing how the mineral will be extracted prior to the start of the development
	Where your proposal exploits a mineral reserve:  • Details of the market for the material and an explanation of the benefits of exploiting a reserve
	What alternative sites have been considered
	How the development will further conservation and restoration of the landscape affected
Carbon sinks	Determine if your proposal affects a carbon sink or store
and stores	Confirmation that site selection is located to avoid areas of high carbon sinks and stores
	If unavoidable, identify the likely impacts and measures in place to minimise the impacts
	Demonstrate best practice in construction and reinstatement
Contaminated land	Assessments to clarify any risk – this should include the development site, and also the surrounding area
	• Further risk assessments where initial screening shows there to be a significant risk
	Clear information on all remedial actions to be taken framed against the aims of the Park and its special qualities – remedial actions may also be required on surrounding land
Landfill	Details of all future restoration measures
	Measures to secure self sufficiency
	Recycling and waste treatment measures and waste minimisation measures

## Meeting the requirements of the Policy Water resources

- 10.1 The water environment is a key part of the Park; its lochs, burns, rivers. wetlands and groundwater contribute to its special qualities, including the sense of wildness, amenity and distinctive places. It also provides valuable habitat and is important as a water supply for industries in the Park such as distilleries and salmon fishing.
- 10.2 The Park's water environment is in a good, natural condition and is mostly considered to be of excellent quality. However, there are a number of significant risks posed to our water environment including diffuse pollution, river modification, catchment processes and flood management. We must also ensure the availability of water for consumption and consider the impacts of recreation and water abstraction.
- 10.3 Any works on or near the water environment can impact on water quantity and quality and change its natural behaviour and/or the habitat it can provide. It is important that the nature and scale of any impacts which may arise from proposed development are considered and assessed. Watercourses and their catchments are dynamic systems and in a state of constant change, for example flow and rate may change and rivers often need room to move position within their natural floodplains. Any development needs to ensure that it does not cause degradation of a watercourse or exacerbate bank erosion or deposition. Groundwater and wetlands are also important and impacts on these should

- also be fully considered, including the impact of development on water levels. Further guidance can be found in the Groundwater Protection Policy for Scotland at: www.sepa.org.uk.
- 10.4 Where engineering activities in the water environment are required, appropriate mitigation measures should be provided with an application. Where possible this should include the removal of redundant structures and the return of water bodies to their natural state.
- 10.5 There are a number of statutory and regulatory controls in addition to planning permission, such as the European Union Habitats Directives and the Water Environment (Controlled Activities) (Scotland) Regulations which need to be considered. The latter deals with engineering activities, pollution, water flow, quality and quantity. River Basin Management Plans provide information regarding the ecological status of watercourses and should be taken into consideration through the planning process. The granting of planning permission does not remove the need to ensure other licences, permissions or authorisations are in place, which is the developer's responsibility.
- 10.6 When considering your planning applications, you must consider the direct and cumulative effects of the proposed development on the water environment. It must be demonstrated that any impacts on river hydrology, sediment transport and erosion, nature conservation, ecological status or ecological potential, fisheries, water quality and quantity and

flow rate, recreational landscape, amenity and economic or social impact can be adequately mitigated. You should take opportunities for enhancement and restoration, or other remedial works, wherever possible. Such works may be included in developer contributions and/ or provision of open space associated with appropriate development proposals.

- 10.7 Your planning application must be accompanied by sufficient information on the following aspects in relation to the water environment:
  - construction and operation method statements detailing mitigation measures and pollution prevention including enhancement and restoration or other remedial works which meet best practice requirements;
  - details of and justification for proposals and nature and scale of potential impacts including direct and cumulative;
    - Drainage Assessment;
    - SUDS or Surface Water Drainage Statement;
    - Flood Risk Assessment (if required);
    - Risk Assessment for water supplies (if required).
- 10.8 For larger or more complex developments, we recommend that you discuss your proposals with us and other relevant bodies in advance of submitting your planning application.

#### Surface water

- 10.9 CAR regulations require all surface water from new development to be treated by SUDS before it is discharged into the water environment, except for single houses. The aim of SUDS is to mimic natural drainage, encourage infiltration and slow down both the speed of rainwater runoff and reduce pollutant impacts to minimise adverse impacts on people and the environment. In addition to reducing pollution, SUDS also has a role to play in flood alleviation.
- 10.10 Your development proposal should incorporate SUDS to the appropriate level and should also demonstrate how these systems will be maintained in perpetuity. The level of SUDS treatment required is dependent on the nature of the proposed development and the environmental risk which it poses. You should consult the SEPA website (www.sepa.org.uk) for the most up-to-date information on the levels of treatment required for your specific development proposal.
- 10.11 Surface water drainage measures proposed as part of a planning application should have a neutral or better effect on the risk of flooding both on and off the site. Where flooding is an issue, SUDS should be designed to mitigate the adverse effects of a storm inflow into the watercourse or sewer. The SUDS do not prevent on-site flooding from watercourses, although some SUDS, such as detention ponds, can slow the rate of runoff by temporarily storing the water.

10.12 For detailed guidance on design criteria for SUDS please see Sewers for Scotland 2nd Edition and SUDS Manual C697 (Construction Industry Research and Information Association, 2007) www.ciria.org.

#### Water Supply

- 10.13 Your development proposal should have no significant adverse impact on public or private water supplies. The EC Drinking Water Directive sets the standards for drinking water quality at the tap (including microbiological, chemical and organoleptic parameters). Private water can be supplied from surface water (rivers, burns, lochs) and this will normally need some form of treatment before being suitable for consumption, or from groundwater (springs, boreholes or wells) which can provide very clean sources of water.
- 10.14 If you intend to install a new private supply for your development this should be indicated as part of the planning application. You will need to carry out a risk assessment of the likely private water source to identify any real or potential contamination risks ie micro-organisms and chemicals and identify steps or measures to remove or reduce the risk. You should contact the relevant local authority's environmental health department for further advice on private water supplies.
- 10.15 New development must not have significant adverse effects on water resources. In designing your development you must therefore:

- ensure your proposal minimises water use and prevents pollution of the water environment;
- puts in place satisfactory systems for foul and surface water drainage and ensures that an allowance for any land-take required for this has been made;
- identifies the source of any proposed water supply (public or private); and
  - establishes whether a flood risk assessment is required, and if so ensure that appropriate information is submitted with your planning application.
- 10.16 If your proposed development is in an area served by a public sewer you should connect to the public sewer for foul drainage. Whilst it is preferable that a public water supply and drainage system should be used, in many rural areas this is not possible. Proposals for new houses in the wider rural area which cannot connect to a public service must be accompanied by adequate evidence to demonstrate that private facilities for water supply and drainage are available. This may require you to undertake survey work to test a water supply or a soakaway drainage system and demonstrate it is technically feasible to proceed with the proposal.

#### Water quantity

10.17 Minimising the need for water abstraction will help reduce the impacts of development on the water environment. This can be achieved through improving water efficiency through the conservation, re-use and reclamation of water such as the collection and recycling of water, the use of water efficient appliances, promotion of rainwater harvesting and sustainable

- drainage systems (SUDS). Under the Controlled activities (CAR) regulations there is a duty for all abstractors to take reasonable steps to secure the efficient and sustainable use of water.
- 10.18 Your planning submission should demonstrate how you have sought to minimise water resource use and ensure that there is no deterioration in the quality of the Park's water resource. This means managing the demand for a continuing supply of good quality water whilst balancing the needs of wildlife and the environment which rely on sufficient river flows.
- 10.19 Permission will not normally be granted which would result in the deterioration of the current or potential ecological status of a waterbody or which could have an adverse effect on the integrity of a Natura site. You must therefore demonstrate that the proposed works will not have an adverse effect on the integrity of a waterbody such as its natural flow regime, including low flow and drought conditions and impact on any habitats. You should also demonstrate how demand management has been taken into account.

#### Water quality

10.20 Your planning application should demonstrate how you have addressed water quality issues, including pollution prevention. This should include method statements for any development which is proposed within or near to a watercourse which should explain how

- SEPA's pollution prevention guidelines will be adhered to during construction and operation of the site, including the management of surface water runoff from construction. Engineering activities in the water environment such as water crossings, bridges and culverts will require a licence under CAR which is regulated by SEPA.
- 10.21 Your development proposal should demonstrate that it prevents or limits the input of pollutants, including sediment, into watercourses and groundwater so that it does not result in the deterioration of the current or potential ecological status or prejudice the ability of restoration to achieve such status.
- 10.22 Pollution leading to the deterioration of water quality can be from one of two sources; point source or diffuse source. Point source pollution is associated with discharges from pipe systems such as industrial discharges and sewerage works. Diffuse sources of pollution include runoff from roads, houses and commercial areas, runoff from farmland and seepage into groundwater from developed landscapes of all kinds. Diffuse sources are often individually minor, but collectively significant. Diffuse pollution from both rural and urban sources is one of the major causes of poor water quality in Scotland today.
- 10.23 Your development proposal should not result in the deterioration of the current or potential hydromorphological status of a water body, ie the physical characteristics of the shape, boundaries and its content.
- 10.24 The ecological classification system required under the Water Framework Directive describes hydromorphological

- elements as 'supporting the biological elements'. These consist of the hydrological regime (quantity and dynamics of flow, connection to groundwater); continuity (ability of sediment and migratory species to pass freely up/down rivers and laterally within the floodplain); morphology (ie physical habitat compositions of substrate, width/depth variation, structure of bed, banks and riparian zone).
- 10.25 Almost all of the Park lies within the catchments of five major rivers - the Don, Dee, South Esk, Spey and Tay. The latter four are designated as Special Areas of Conservation (SACs) under the EU Habitats Directive for their internationally important populations of protected species. The River Spey is also a Site of Special Scientific Interest (SSSI). In addition to this there are a number of other designations in place including Special Protection Areas (SPAs) and Ramsar sites. There are also a number of other SACs and SSSIs within the Park with freshwater interests.
- 10.26 Proposals that could affect a SAC or SPA such as water abstraction and wastewater treatment must comply with the requirements of the Conservation (Natural Habitats) etc Regulations. In some instances this means that we, as the planning authority, will need to carry out an Appropriate Assessment on your development proposal to identify and assess its impacts on the conservation objectives and qualifying interests of the SAC.

- 10.27 River and other watercourse corridors with their associated bankside borders and vegetation can provide valuable habitats for a wide range of flora and fauna. We encourage the sustainable management of these areas as riparian zones to conserve or enhance water quality, habitat and species diversity. Such management may also provide suitable alternatives to hard engineering solutions, for bank reinforcement for example.
- 10.28 We encourage the provision of buffer strips in all developments which are adjacent to, or contain a waterbody. The provision of buffer strips around or along water bodies can have multiple benefits including allowing for the maintenance of watercourses, reducing the risk of flooding, mitigating diffuse water pollution, providing valuable wildlife corridors and providing space for lateral movement of watercourses. They can also help to reduce soil erosion and help adaptation to climate change and flood risk. You should consider the inclusion of buffer strips within your application and provide reasoning for your proposal where this option has been discounted.

#### Drainage requirements

- 10.29 You may be required to submit a Drainage Assessment. You can confirm this requirement by consulting Drainage Assessment A Guide for Scotland. A drainage assessment is site-specific and intended to clearly outline the impact that the proposed development has in both surface water and foul drainage terms. It should also consider flood risk where appropriate.
- 10.30 You will need to make appropriate provision for the collection, treatment,

decontamination and disposal of all surface and foul water arising from your proposed development and the site within which it sits. Separate systems must be employed for the treatment of surface water and foul drainage. Adequate consideration must also be given to the impact of the proposed development on the drainage catchment area.

#### **Flooding**

- 10.31 Flooding is usually a natural process which can occasionally be hazardous to people, property and infrastructure. All watercourses are susceptible and functional floodplains should be expected to flood periodically. Development pressures often arise on vulnerable, low lying areas, which are prone to flooding, or where development could exacerbate problems which exist elsewhere within the same water catchment area. Some locations are already at risk of intermittent flooding, and climate change is expected to worsen that situation. In general, development should avoid flood risk. However, in exceptional circumstances, where the risk cannot be avoided, appropriate mitigation/ alleviation measures will be required. It should be noted that flood risk cannot be eliminated, only managed or avoided.
- 10.32 Flooding is a material planning consideration, and the probability of flooding from all sources coastal, fluvial (watercourses) and pluvial (surface water) and the risks must be taken into account when determining your

- planning application. SPP states that 'Development which would have a significant probability of being affected by flooding or would increase the probability of flooding elsewhere should not be permitted'. A precautionary principle must therefore be taken in decisions when flood risk is an issue. A piecemeal reduction of the floodplain must be avoided because of the cumulative effects of reducing flood storage capacity.
- 10.33 The management of floodplains is one of the key issues in the Park, as parts of many rivers have been cut off from their river systems by flood walls. This results in flow being channelled in a much more intensive way than is natural, leading to erosion of river beds and loss of finer sediments. It also leads to the loss of wetland habitats that help to support the diversity and viability of the river systems. Flood waters that cannot spread out in the upper catchments can cause severe flooding downstream.
- 10.34 Likelihood of a site flooding is measured in terms of probabilities per annum, which range from very low (close to 0 per cent probability) to very high (up to 100 per cent probability). For planning purposes the functional floodplain will generally have a greater than 0.5 per cent (1:200 year) probability of flooding in any year.
- 10.35 Development which would have a significant probability of being affected by flooding (ie is within or adjoining the 1:200 year probability area), or would increase the probability of flooding elsewhere, will not be permitted. Any development which requires measures (such as land raising or under-building) to address flood risk is only likely to be acceptable outside or adjoining these areas.

#### Flooding: what you need to consider

- 10.36 Alterations and small-scale extensions are generally outwith the scope of this requirement, provided they are unlikely to have a significant effect on the storage capacity of the functional floodplain or affect local flooding problems.
- 10.37 You should consult SEPA's Flood Risk maps to determine what action you need to take and whether you will be required to submit a Flood Risk Assessment in support of your planning application: www.sepa.org.uk
- 10.38 These maps show indicative flood risk areas that should be avoided wherever possible. Whilst not an accurate information base about the likelihood of flooding on individual sites, they provide a guide and assist in identifying areas where more detailed information is required.
- 10.39 You must consult SEPA and the local flood prevention authority (typically the local authority) for proposals for new development within identified or adjacent to, potential flood risk areas. If the planning authority is considering approving an application contrary to the advice of SEPA, or the local flood prevention authority, the application will be notified to Scottish Ministers.

#### Undertaking a Flood Risk assessment

10.40 If any part of the proposed development site lies within or adjacent to SEPA's indicative flood map, you must commission a flood risk assessment (FRA) to be carried out by a qualified

professional. This should be done as early as possible in the process to inform the proposed development and identify constraints which may impact on:

- the developable area;
- achievable capacity;
- economic feasibility;
- layout, scale and design.

Flood Risk Guidance for Stakeholders, available from SEPA www.sepa.org.uk

10.41 The Flood Risk Assessment should adhere to the Technical Flood risk Guidance for Stakeholders, available from Preliminary or scoping studies may be undertaken prior to a fuller assessment. In exceptional circumstances, supporting information that demonstrates that the site is free from flood risk can be accepted.

Discussions with the planning authority and SEPA prior to this are recommended, to advise on prevention and alleviation measures such as flood defences. You will need to include this detail with your planning submission.

#### Flood risk management measures

- 10.42 Flood protection measures are designed to protect against a specified height of flood water. The measures can reduce the probability of flooding in a particular area but cannot eliminate it entirely.
- 10.43 A development which requires additional flood protection measures will normally only be acceptable outside or adjoining the boundary of medium to high risk areas. Where flood protection measures are needed, a thorough justification, including an examination of alternative options, should be provided. Elevated buildings on structures such as stilts are unlikely to be acceptable.

- 10.44 Flood risk management measures should target the sources and pathways of flood waters and the impacts of flooding. Where possible, natural features including woodland and trees and characteristics of catchments should be restored to slow, reduce or otherwise manage flood waters. Flood risk management measures should avoid or minimise detrimental effects on the ecological status of the water environment. In all cases, opportunities for habitat restoration or enhancement should be sought.
- 10.45 Land raising, which involves permanently elevating a site above the functional floodplain, may have a role in some circumstances where other alternatives are not practical. Proposals for landraising should be linked to the provision and maintenance of compensatory flood water storage. This should replace the lost capacity of the functional floodplain and have a neutral or better effect on the probability of flooding elsewhere.
- 10.46 Once complete, the land created by landraising will no longer be part of the functional floodplain. Engineering operations for landraising are a controlled activity under the Water Environment and Water Services (Scotland) Act 2003 and approval is required from SEPA before works can commence.

#### Connection to sewerage

10.47 Where the proposed development is in, or close to an area where there is a public sewerage system, foul drainage from the development should be

- directed to that system. If the system has insufficient capacity, you should contact Scottish Water to identify any programmed works which will address the issue(s). Alternatively, Scottish Water may advise on network mitigation and investment required by you as the developer. Further information on Scottish Water's Delivery and Investment Plan can be found at: www.scottishwater.co.uk.
- 10.48 We will only allow development which is not connected to the public sewerage system where this is not possible or is unreasonable due to lack of capacity or other constraints within the public system. Alterative or interim measures may be permitted if they comply with best practice and relevant standards. This is relevant in larger settlements (population equivalent over 2,000) where connection is currently constrained but is within the Scottish Water investment programme and in small settlements (population equivalent under 2,000) where there is no, or a limited public system. In these cases a private or interim system may be permitted where it does not pose or add to a risk of detrimental effect. including cumulative, to the natural and built environment, surrounding uses, or the amenity of the area. Systems must be designed and built to a standard to allow connection to the public sewer and/or adoption by Scottish Water at a later date.
- 10.49 If your proposal is for a large-scale development in an area already constrained or otherwise problematic, your Drainage Assessment should include a comprehensive section on waste water drainage. This should examine the availability, both in terms of location

and capacity, of public sewers and their ability to carry wastewater from the development. Where a public sewer is not available you should discuss with Scottish Water the possibility of providing a public sewer to carry wastewater to an existing wastewater treatment plant. Otherwise you will need to consider the provision of infrastructure for adoption. If you propose to make private drainage arrangements then you should consult SEPA in relation to authorisation of discharges of sewage effluent to land or controlled waters (a watercourse or loch).

#### Waste management and minimisation

### Sustainable waste management in all new development

- 10.50 Waste management and recycling should be built into all new development to ensure that waste minimisation, efficiency of collection services and waste recycling are considered at the development design stages. You must include appropriate provision for recycling facilities for the collection and storage of all recyclable materials and/or composting facilities in your development proposal. This may include provision for kerbside collection and/or centralised minirecycling centres and composting facilities.
- 10.51 In designing your proposal you must:
  - demonstrate that you have sought to minimise the generation of waste during construction and operational phases of the development through

- the preparation and implementation of a Site Waste Management Plan (SWMP); and
- include appropriate provision for recycling facilities, for the collection and storage of all recyclable materials, and/ or composting facilities; and
- consult the relevant local authority waste management department to ensure that your proposal meets with their requirements.
- 10.52 You must demonstrate that the requirements to provide for waste minimisation and sustainable waste management practices have been met. You must therefore show that:
  - facilities are sited in an accessible and convenient location;
  - provision is made for the separation of wastes for recycling;
  - impacts on neighbouring properties have been considered;
  - facilities are secure; and
  - negative visual impacts on the street scene and local landscape quality have been minimised through good design.

#### Site Waste Management plans (SWMp)

- 10.53 A SWMP should be submitted for all applications for major development (as defined in Circular 5 2009: Hierarchy of Developments. The SWMP should contain the following information:
  - waste expected to be produced and how materials will be recycled/reclaimed;
  - steps to minimise waste and maximise the use of recyclates;
  - management practices for waste on-site and leaving the site;
  - relevant evidence of waste carrier/ waste transfer.

10.54 Additional information is contained in PAN 63 and at www.wrap.gov.uk

#### Waste management facilities

- 10.55 We need to plan for provision of waste facilities necessary to meet the requirements of the Zero Waste Plan and its waste hierarchy which favours prevention over reuse, recycling, recovery of energy then final disposal of waste. The Grainish and Grantown-on-Spey waste management facilities along with the sites identified on the proposals maps within the Plan are to be safeguarded from incompatible neighbouring development to ensure that they are protected for the long-term provision of waste management facilities.
- 10.56 In applications for new waste management facilities the proposal will be assessed against the national need for facilities as set out in Annex B of the Zero Waste Plan
- 10.57 If your proposal is for a waste management facility you will need to identify in your planning submission (i) how your development proposal accords with the Zero Waste Plan and (ii) the role which it will play in delivering the national need for waste management facilities.
- 10.58 SEPA's Waste Infrastructure Maps and Waste Data Digests contain further information on existing waste management facilities and their capacities.

#### **Minerals**

10.59 Mineral reserves are effectively finite and extremely limited. Those which are viable for future extraction must

- be protected or have been exploited prior to development occurring. You must consider:
- how best to protect a viable reserve for the future; or
- how best to extract the reserves for the wider benefit of the Park and its aims, prior to the start of development.
- 10.60 Where your proposal exploits a mineral reserve you must consider:
  - the benefits of exploiting that reserve; and
  - alternative sites which may be appropriate; and
  - how the development will further conservation or restoration of that landscape character affected.
- 10.61 When we consider applications which affect a mineral reserve we will assess how that reserve is protected for future exploitation. You must therefore:
  - identify any viable mineral reserves affected by your proposal and show how you are protecting it for the future; or
  - where this is not possible, how the minerals will be extracted prior to the start of development and that this is done in a way that delivers the aims of the Park.
- 10.62 Where your proposal exploits a mineral reserve you must:
  - provide information on the market for the material to be extracted and the social or economic benefit secured as a direct result of the proposal; and
  - detail the alternative sites you have considered and provide information as to why these are not appropriate; and
  - consider how the works involved will further the conservation or restoration of that landscape character affected.

#### Carbon sinks and stores

- 10.63 The planning system can help increase resilience to climate risks by managing carbon rich soils in a way that ensures they remain as carbon sinks rather than becoming carbon sources. Associated with this the sensitive management of development, the restoration of degraded moorland, woodland and wetlands to create carbon sinks and stores, where appropriate is also encouraged.
- 10.64 Development proposals must therefore take into account the impacts on recognised carbon sinks and stores. Some types of development may adversely affect carbon sinks and stores through the disturbance of soils, particularly peat. This is particularly relevant to certain types of development:
  - hill tracks and access roads, mineral and peat extractions, infrastructure, and telecommunications equipment;
  - carbon capture and storage (engineering works specifically not land use change);
  - wind turbine foundations or bases and hardstandings, and hydro power schemes;
  - any other engineering works.
- 10.65 This list is indicative, not exhaustive, and you must determine whether your development will affect carbon sinks and stores. If it affects woodland, moorland, wetland or carbon-rich soils it is likely that carbon sinks and/or stores will be affected.

- 10.66 Developments should not cause irreversible damage to carbon sinks and stores. The most effective mechanism to achieve this is to ensure that development is located to avoid such areas. If your proposal is likely to impact on carbon sinks and stores you must demonstrate in the first instance how you have located your proposed development in order to avoid areas with high carbon sinks and stores (peat, mature woodland).
- 10.67 If such disturbance is unavoidable, then you must identify the likely impacts of activities on carbon sinks and stores. Your planning submission should also demonstrate how you will adopt and follow best practice guidance during site construction and reinstatement.

#### Defining carbon emissions, sinks and stores

- 10.68 Carbon emissions are broadly defined as carbon dioxide (CO2) that enters the atmosphere as a result of human activity, especially the burning of carbon-based fuels. Carbon dioxide is the most common greenhouse gas. These emissions are likely to have far-reaching and potentially adverse changes on our climate.
- 10.69 Your development should be designed and located so as to avoid disturbance of carbon sinks and stores. 'Carbon sinks' refer to the active form of carbon sequestrated in soils, healthy peatland and vegetation while 'carbon stores' relate to older forms of carbon stock in geological formations, oceans, deep peat and mature vegetation biomass. Peat bogs, soils and woodland effectively 'lock in' and store carbon and prevent it from being released into the

- atmosphere. These deposits represent a substantial store for new sequestrated carbon and a huge deposit of older carbon. Both are significant in terms of climate.
- 10.70 Moorland and peatland (particularly areas of deep peat) are important carbon sinks and stores and cover more than half the area of the Park. Blanket bogs are an extremely valuable, active carbon sink. While blanket bog covers extensive areas of the Park, peat accumulates very slowly under conditions of water-logging or exposure. Thus, once any damage or exploitation happens, it is a very slow and difficult process to restore this habitat. This sensitive habitat cannot be recreated or restored in the same way as others.
- 10.71 Carbon-rich soils such as peat and peaty soils commonly associated with seminatural vegetation hold significantly more carbon than cultivated soils, and as such are a valuable resource in mitigating the impacts of climate change. The Park is exceptional because of its unusually large extent of rare, undisturbed soils compared to other areas of Scotland. However, these soils are particularly vulnerable. Soils on development sites can also be easily damaged during various stages of construction, leading to often substantial and irreversible loss of soil functionality and potential land contamination. You should follow good practice for the sustainable use of soil on-site. Commercial peat cutting raises particular environmental concerns, and new operations will not be permitted in the National Park.
- 10.72 Forests and woodlands are an important resource in addressing climate change.

The extensive forests of the Park can make a significant contribution to the storage of carbon. Forests can help mitigate climate change by off-setting carbon emissions through carbon sequestration. You should avoid removing trees and woodlands as part of your development proposal. Compensatory planting may be required in cases where removal of trees or woodland is justified.

#### Protecting carbon sinks and stores

- 10.73 All development proposals must demonstrate sound management practices of moorland, forestry, woodland and wetland, soil and woodland habitats to take account of carbon storage, alongside the biodiversity importance of the habitats. This should include outlining the pollution prevention and environmental management practices for the site during construction, operational and decommissioning stages of development. It may include for example avoiding woodland clearance, not altering active bogs and putting in place a pollution prevention plan.
- 10.74 All proposals should protect and enhance carbon sinks and stores including moorland, soils and woodland. This should be achieved through measures to conserve and improve, as well as reduce, any adverse impacts, through sensitive design, layout and construction of developments. These measures follow a hierarchy based on the three principles of avoid, minimise, compensate.
  - Avoid in all cases, development proposals must demonstrate a commitment to reducing carbon emissions by avoiding disturbance of carbon sinks and stores from initial

- design stages through to construction methods, operation and maintenance. The preferred approach is for development to avoid all areas that are recognisable as carbon sinks or stores and site development elsewhere. Developments which are time-limited must demonstrate sensitive decommissioning, site restoration and revegetation strategies are in place.
- Minimise in the event that an area recognisable as a carbon sink or store cannot be avoided, eg due to locational constraints of the proposed development or an overriding need has been demonstrated, you will be required to demonstrate a positive 'carbon balance and payback' for the development and minimise any impacts upon peat, hydrology and peat stability. Any proposal which impacts on carbon sinks and stores must demonstrate how the proposals will reduce waste of soil and soil carbon as by-products of site development. Further guidance is available from SEPA, SNH and The Macaulay Land Use Research Institute on this issue.
- 10.75 If the development cannot demonstrate a positive balance and payback, but the locational need is established, you must identify sufficient mitigation to minimise its impact by appropriate siting, layout and design; re-use of removed soil or peat on-site by careful storing to prevent decomposition; and re-use it in a way that maintains its carbon content.
  - Compensate where mitigation would be insufficient to avoid significant effects on carbon sinks or stores, off-site offsetting will be

 required as an integral part of the development proposal. This will normally be secured by a Section 75 Legal Agreement and may involve physical offsetting or payment into an appropriate fund, which is used to reduce carbon emissions.

#### **Contaminated Land**

- 10.76 Although the Park does not contain a lot of contaminated land, it is still very important to consider it when developing your proposal. Assessments may be required where there is any risk that contamination exists. This applies not only to the development site, but also to the surrounding area.
- 10.77 Where assessments show there to be a significant risk, the appropriate risk assessments must be carried out and the results included with the application.
- 10.78 Remedial actions may be appropriate and where this is the case you must consider their impacts on the special qualities of the Park, doing so in a way that looks at both the development site and the surrounding area.
- 10.79 You must include with your application:
  - assessments to clarify any risk. This should include the development site, and also the surrounding area;
  - further risk assessments where initial screening shows there to be a significant risk;
  - clear information on all remedial actions to be taken framed against the aims of the Park and its special qualities. Remedial actions may also be required on surrounding land.

#### Landfill

10.80 Where you propose any form of landfill, or your proposal affects an existing landfill site you must consider future site restoration; what self sufficiency measures are included in terms of the capacity of the site; the location to deal with its function as a landfill site; and the facilities that it will include to allow recycling and waste treatment, making clear efforts to minimise the volume of waste going to the landfill area.

### Policy I I Developer Contributions Supplementary Guidance

Considering Developer contributions as part of your proposal						
	Small scale housing (Less than 4 units)	Medium scale housing (4-49 units)	Major housing Application (50+ units or 2 Ha)	Commercial development (Tourism, business & mixed-use)		
Education	✓	✓ ✓	<b>√</b> √			
Libraries		✓	✓			
Healthcare		✓	✓			
Recycling & Waste		✓	✓	✓		
Sustainable Travel		<b>√</b> √		✓		
Community facilities		✓ ✓	<b>√</b> √	✓		
Landscaping & Open Space		✓	✓	✓		
Natural Heritage	✓	✓	✓	✓		
Affordable Housing	Refer to New Housing Development policy & Supplementary Guidance					

#### **KEY**

<b>√√</b>	Likely to be required if not directly addressed by planning application or	✓	May be required subject to assessment of the individual proposal.
	consents.		ļ

- 11.1 It is important that new development does not have an adverse impact on the local community by increasing pressure on local services or facilities.
- 11.2 The planning authority may seek a contribution from developers towards mitigating the impacts of the development. It can take the form of additional pieces of development or a cash payment. Cash payment is normally used only if a physical contribution is not possible. The contributions must be linked to the original development proposal.
- 11.3 There are differences in the types, methods of calculation and delivery of contributions in the five council areas.

- The contributions sought from development in the different areas will therefore reflect local circumstances.
- 11.4 The Cairngorms National Park
  Authority set out the required
  contributions for affordable housing and
  guidance for Natural Heritage and Core
  Paths. Applicants should refer to the
  relevant local authority (and health
  board where applicable) for current
  contribution rates for:
  - Education
  - Libraries
  - Healthcare
  - Recycling & waste
  - Sustainable travel
  - Community facilities

- 11.5 The aim however always remains to deliver economic growth in a way which supports local communities and natural heritage whilst ensuring that planned development is economically viable and has been fairly considered for developer contributions.
- 11.6 As set out in the Scottish Government Circular 3/2012, contributions will be required to meet the following tests:
- Necessary to make the proposed development acceptable in planning terms:
- Serve a planning purpose and, where it is possible to identify infrastructure provision requirements in advance, should relate to development plans;
- Relate to the proposed development ether as a direct consequence of the development or arising from the cumulative impact of the development in the area;
- Fairly and reasonable relate in scale and kind to the proposed development;
- Be reasonable in all other respects.

#### The forms of contribution

#### **Education**

- 11.7 Residential developments will be required to make a contribution towards education where the school roll is expected to reach or exceed capacity as a result of the proposal.
- 11.8 The contribution will be based on the likely proportion of additional school children over the schools capacity. The local authority in which the school lies will determine how the contribution will be calculated.

- 11.9 If required, the contribution may be required to;
  - Provide temporary teaching accommodation where the school roll is expected to temporarily exceed capacity; or
  - Provide new built accommodation where a school may already be over capacity and the development will significantly exacerbate this.
- 11.10 School roll forecasts are published annually by each local authority and will be used to determine whether a contribution is required.

#### Libraries

II.II Contributions towards libraries will be required where it is considered that the scale of the proposal could have a detrimental impact on the function and service of an existing library facility.

#### Healthcare

- 11.12 A contribution may be required towards the provision of primary healthcare (including GP surgeries, dental facilities and community pharmacies) where development will result in the capacity of existing healthcare facilities being met or exceeded.
- II.13 The level of contribution required will depend on what is needed to reasonably and proportionately mitigate the shortfall in healthcare provision. Contributions may be sought for;
  - New permanent accommodation
  - A permanent extension; or
  - An internal re-organisation to provide additional capacity.

- 11.14 Smaller residential developments are less likely to create the need for new permanent accommodation. The contribution per housing unit will vary depending on the scale and impact of the proposal.
- 11.15 Contributions will be determined through direct negotiations with the relevant health board, the Council, planning authority and applicant.

#### **Recycling and waste**

- 11.16 Development may create the need for additional recycling and waste facilities to accommodate new households.
- 11.17 Contributions may be required towards the provision of:
  - Waste recycling facilities;
  - Bins for recycling; or
  - Household recycling centres
- 11.18 Contributions may be required to upgrade or expand an existing waste facility where the development will cause the facility to meet or exceed capacity.
- 11.19 Each local authority within the
  Caimgorms National park identifies
  priorities for waste management
  through their respective strategies.
  The contributions required will be
  assessed in accordance with these
  on a case by case basis.

#### Sustainable Travel

I 1.20 Contributions towards strategic and local transport networks will be required where a development is likely to impact on existing routes, road infrastructure or transport services.

#### Road infrastructure

- 11.21 The access to a development site and its connection to the local road network is the responsibility of the developer. Consultation with the relevant local authorities transport team may be undertaken as part of the application process.
- 11.22 Where a development proposal on its own or cumulatively, is likely to result in a more significant impact on a road network, contributions will be required towards the cost of the infrastructure needed to address and mitigate the impacts.
- I 1.23 The Trunk Roads Authority will determine any contributions required in relation to trunk roads or works to be undertaken by the developer, dependent on the scale and nature of interventions identified as necessary within the Transport Assessment.
- I 1.24 The relevant regional transport partnership (HITRAN, NESTRAN and TACTRAN) and the local authority planning and roads departments may also be involved in identifying the contribution required.
- I 1.25 The required contribution will take into account the impact of the development on the priorities detailed in the respective regional transport partnership strategies and local transport strategies.

#### Travel improvements

- I 1.26 Opportunities to enhance the provision of sustainable travel options may be requested depending on the scale of the development and its location. These may include:
- Bus shelters, stopping lay-bys, turning areas or operating subsidies
- Car parking/cycle parking at bus stops /rail stations serving the development
- Secure cycle parking
- Cycle ways or signs to rail stations
- Travel plans for larger developments
- A contribution towards established community transport solutions that would experience increased use.

#### Connection to the path network

- 11.27 Policy 3: 'Sustainable Design' and the Scottish Government's 'Designing Streets' standards require developers to provide safe walking and cycling routes and maximise opportunities to provide links with existing path networks as part of their development.
- I 1.28 Contributions may be required to establish or improve links to the core paths network where a development may have an impact or part of the network requires upgrading to accommodate the development. Improving links in, through, around and between communities may be required to improve accessibility and promote sustainable travel through walking and cycling. Access opportunities should cater for the needs of people of all abilities.

11.29 Developments should have regard for the Core Paths Plan Supplementary Guidance.

#### **Community facilities**

- 11.30 Community facilities include town and village halls as well as recreational and sports facilities. A contribution may be required where a proposed development will increase pressure on a facility and it requires to be upgraded or a new facility is required to accommodate the increase in use.
- 11.31 The contribution will be determined taking into account the capacity of the existing facilities along with the expected increase in population as a result of the development. This will be assessed on a case by case basis by the relevant planning authority.

#### Landscaping & Open Space

- 11.32 Strategic landscaping and open space should be delivered on-site where possible and should form an integral part of the design of the development. It is the responsibility of the developer to deliver this and make provision for on-going management.
- II.33 If it is not possible to provide these within the application site, either wholly or partially, it may be acceptable to provide it on other suitable land. This will only be acceptable if the effects can be adequately mitigated off-site on land that is within the applicant's control.

- 11.34 The type and quantity of open space will depend on the nature and scale of the proposal and could include one or more of the following:
  - Formal/ informal play space
  - Amenity open space
  - Natural / semi-natural spaces including green corridors
  - Planted areas of trees / hedges to provide natural screening
  - Paths
  - Woodlands
  - Allotments
  - Public parks and gardens
- 11.35 Landscaping should be delivered as part of the development itself and contributions will only be expected if the relevant local authority is required to undertake the work. This will only be in exceptional circumstances and the developer will be required to pay an appropriate contribution to deliver the landscaping.

#### **Natural Heritage**

11.36 A contribution towards compensating or mitigating the impacts of a development on an element of natural heritage will only ever be acceptable where it is determined that mitigation out-with the site is acceptable in accordance with the Natural Heritage Policy and Supplementary Guidance. The Natural Heritage Supplementary Guidance establishes when mitigation measures would be acceptable and requires them to reflect the quality of the habitat being compensated for and the length of time it will take to reinstate a habitat of equal quality on an alternative site.

## Development Briefs Supplementary Guidance

12.1 A number of detailed development briefs have been prepared for key development sites identified within the Plan.

#### **Development opportunities**

- 12.2 The development of these sites presents an excellent opportunity for large and small-scale developers to work together to bring forward the proposals. This gives an opportunity for a variety of house types and styles. In addition, the provision of serviced plots is to be encouraged.
- 12.3 The provision of a Priority Purchase Scheme (giving local people opportunities to purchase the plots/properties for a period of time, before they are placed on the open market) should be given careful consideration. There has been some success with this approach elsewhere in the Park.

#### Natural heritage

12.4 Developers should make themselves aware of any local natural heritage designations, conservation and/ or other interests within the development site. Appropriate surveys and mitigation will be required.

#### **Development requirements**

#### I. Community identity

2.5 A complex set of human needs forms community identity. Part of this is a sense of place and belonging. Good design of the places we inhabit contributes strongly towards this.

- 12.6 A high standard of development is expected the existing character of the existing settlement should be enhanced and complemented by the new development.
- 12.7 Prominent views, from outside the boundaries of the development and within, should be identified and used to delineate public and private space.

#### 2. Density and diversity

12.8 A variety of house sizes and flexible design that can help meet the changing needs of inhabitants over time, can provide long-term housing solutions, which contribute to stable communities. All development should include a variety of house types and housing density.

#### 3. Phasing

12.9 A scheme of phasing must be agreed between the planning authority and the developer, reflecting the capacity of the site, the Local Plan housing land supply requirement and market, community and other relevant factors.

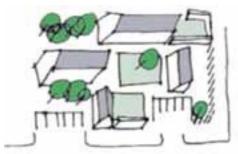
#### 4. Exemplary development

- 12.10 Development should be of a good quality and sustainable design which befits that expected of a National Park. It should not be a bland 'suburban' design. Innovative, modern design, relating to its location, is encouraged.
- 12.11 Developers should recognise the significant opportunity to provide high quality, well designed development with a considered approach to densities, form and layout, including significant areas of public green spaces.

#### 5. Informed design

- 12.12 A site analysis should be undertaken, including existing microclimatic conditions, relationship to neighbouring buildings and countryside, use patterns of the site and transport analysis, including opportunities to enhance pedestrian and non-vehicular experiences. An explanation of the proposed development's relationship to the existing settlement should be included in a design statement.
- 12.13 New development should not simply copy older buildings in the area. Existing form, building lines and massing should be considered and influence the proposed design.
- 12.14 Building clusters should be formed and focused on external amenity space. Amenity space should be designed to be useable.
- 12.15 Natural materials such as stone, lime render and timber, with slate or metal roofing finishes are preferred, but are not exclusive and should not preclude innovative design. Material choices should be clearly explained in a design statement.
- 12.16 Boundaries of the proposed development are particularly important they may form the edge of the village and are therefore important to its identity.

  They should be treated as key design elements. Good boundary treatments consisting predominately of stone walling, with hedge planting or limited timber fencing should be used on the site edges and for internal boundaries.



Gardens, shared space and housing are of higher visual prominence than roads and car-parking

Example of potential streetscape layout

#### 6. Access and links

- 12.17 The rural nature of many of the settlements within the Cairngorms National Park should be recognised. The levels of public transport to access shops and services, often means that using a car is necessary.
- 12.18 Well considered layouts and landscaping should avoid cars and roads dominating the frontages of buildings, or the layouts of development generally. They should be screened or at the back of building clusters.
- 12.19 The development should be accessible, well connected and linked to the existing settlement. The footpath and cycle way network should be part of the landscaping infrastructure with through routes and connections to the wider road and path network encouraged, including core paths and 'safer routes to schools'.

#### 7. Sustainable build and energy requirements

12.20 The design of all development should seek to minimise requirements for energy, demonstrate sustainable use of resources and water efficiency and use non-toxic, low-embodied energy materials. Appropriate on-site renewable technologies should be used to strive towards a zero or low carbon development.

#### 8. Open space and landscaping

- 12.21 The development must include a comprehensive series of open spaces, all linked by the footpath and cycleway network to peripheral green space and areas outwith the boundary.
- 12.22 Open spaces should provide for a variety of activities including:
  - equipped play areas
  - ball games and other informal play space
  - natural/semi-natural green spaces
  - structural tree planting
  - supporting shrub and herbaceous planting
  - high quality social spaces, such as areas of public art, allotment/community growing space or other public space
- 12.23 The design of development should allow for peripheral planting to screen and frame views into and out of the site as well as a comprehensive tree structure across the whole area, including street and garden trees.

  These should be integrated into the structure of trees in the open spaces

- 12.24 Peripheral planting areas should be a minimum of 15m wide and, where shelter is required from prevailing winds, they should be planted with a high proportion of trees supported with shrub planting. Internal areas should be an appropriate width to allow them to be sustainable and robust. In general a minimum of 10m around open spaces and 5m in others should be suitable. Planting should be largely native species.
- 12.25 Further natural green space should be retained to conserve and enhance existing biodiversity.

#### 9. Biodiversity

- 12.26 Tree species suitable for the Cairngorms
  National Park include: birch (silver
  and downy), Scots pine, aspen, alder
  (glutinosa), rowan and bird cherry.
  Shrub species include: juniper, blaeberry,
  heather, broom, gorse, hazel, holly, wild
  honeysuckle and willow (goat and grey).
  Each species should be planted according
  to its normal ground conditions.
- 12.27 A survey of the biodiversity on-site will be required. This must include the ecological role of the site in the area, such as foraging area and route ways, as well as other habitat networks.
- 12.28 The development must allow for the enhancement of biodiversity in its layout and in particular the open space and footpath/ cycleway network. The design of individual dwellings should consider the inclusion of bird and bat nesting boxes and spaces.

#### 10. Services and drainage

- 12.29 The developer must satisfy themselves that sufficient capacity exists in all services required to support development of the site. Re-routing and possible undergrounding of the overhead power line crossing the site would allow for more flexibility in the design of the development. This would need to be agreed by the developer with the service provider.
- 12.30 Permeable surfaces are to be used throughout the site to reduce the impact of rainwater runoff. Additional rainwater runoff mitigation measures, such as green roofing or rainwater harvesting, are encouraged.
- 12.31 A Sustainable Urban Drainage scheme must be provided for the site and should be integrated as part of the structural landscape framework for the development, designed to promote habitat enhancement. You should consider the use of wetlands, planted with smaller native willows and alders.

#### II. Surveys to support planning applications

- 12.32 In order to inform appropriate development of the site, the following surveys should be submitted:
  - Stage I ground conditions survey
  - Drainage assessment
  - Ecological and biodiversity survey
  - Tree survey

#### Dulnain Bridge HI

#### Site constraints and opportunities

#### Physical conditions

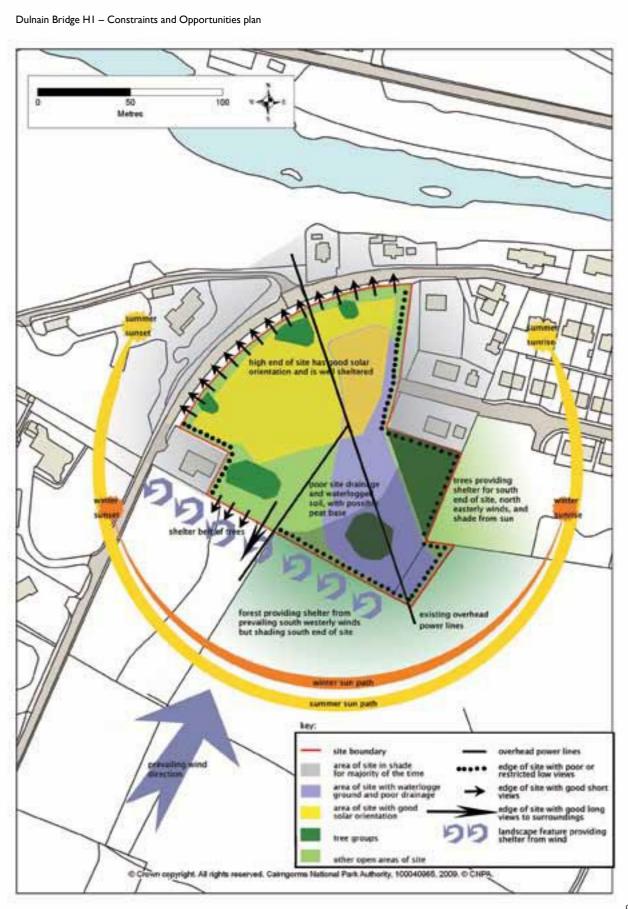
- 12.33 Ground conditions, topography, surrounding planting and services are all significant factors. Although the established surrounding woodland provides protection of the site from prevailing winds, the shade they create presents a development constraint. This is not an issue with the higher northern half of the site, where the more open aspect presents the opportunity for maximising solar gain and daylight.
- 12.34 The natural drainage of the site down the slope towards the waterlogged southern end, combined with the shaded aspect and lack of any views, renders this part of the site an unsuitable location for houses and gardens.
- 12.35 Although some tree groups within the site are of poor quality and therefore not suitable for retention, other groups present the opportunity to provide established features within the new development.

#### Services

12.36 Overhead power lines currently cross the site in two directions, presenting a possible constraint.

#### Natural heritage

12.37 An area of the site in the bottom south corner is identified as being partly within the Ancient Woodland Inventory Semi-Natural Woodland Inventory.



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#### **Development requirements**

#### Developer contributions

12.38 The modification and upgrading of the Fraser Road junction with School Road to accommodate additional traffic would be required alongside the suitable improvement of the School Place road surfacing to an adoptable standard.

#### Density and diversity

- 12.39 Due to the topography, ground conditions and varying housing types, density should vary over the site, with medium density along the north portion of the site, becoming lower moving southwards.
- 12.40 Housing density and location is illustrated in the Requirements Plan overleaf, with the highest density housing forming a rural streetscape along the north edge of the site, suitable to the village setting.
- 12.41 The Kylintra Burn runs along the North West boundary of the site. SEPA holds records of flooding associated with the burn. A flood risk assessment is likely to be required.

#### Informed design

12.42 Variety and richness of size and shape of houses and material use is required, ensuring that building shapes reflect the principles and proportions of traditional housing in the area. Alternating building heights are acceptable from 1 to 2.5 storey.

#### Boundary treatment

12.43 The boundaries of the development, especially along Fraser Road, should be the edge of a street and not the back of a suburban development. Retaining existing trees and boundary treatments should create an active street frontage, achieved through the use of varied boundary treatments and location of housing on each plot.

#### Access and links

12.44 Vehicular access will not be allowed directly

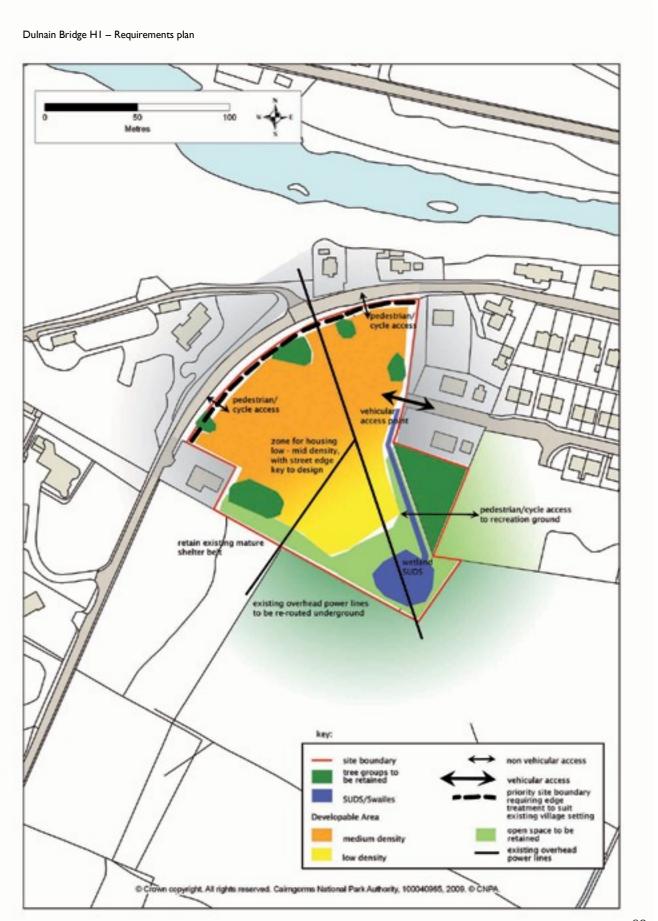
- from Fraser Road. There are various constraints which preclude an access being formed, including visibility restrictions, proximity to existing junctions and the lack of space for footway provision (consultation with the Highland Council's Transport, Environment and Community services is required to address these issues).
- 12.45 Vehicular access to the site is to be made from School Place, through the continuation of the currently unmade road into the site. This road will need to be made up to adoptable standards, with pedestrian and cycle access provided to link with the existing footpaths in School Place.

#### **Biodiversity**

12.46 The small picturesque groupings of conifers around the edge of the site and in particular along Fraser Road should be retained and managed, and wind-damage dealt with. This also applies to the stand of conifers, mainly pine, in the south east corner of the site bordering the recreation ground. New planting should be introduced into the development in small copses of conifers and broadleaves to retain the present atmosphere of a woodland glade.

#### Services and drainage

- 12.47 The existing overhead power lines running across the site may present a constraint to the developable area. The developer should examine options for re-routing and possibly undergrounding which would allow for more flexibility in developing the site. This would need to be agreed by the developer with the service provider.
- 12.48 Resolution of the poor drainage of the site is of paramount importance. At least one swale will be required to connect cleanly into the ditch network on the southern periphery of the site. In other circumstances, a wetland may be considered. This would need to be decided in consultation with SEPA and SNH.



#### Grantown-on-Spey HI

#### Site constraints and opportunities

#### Physical conditions

- 12.49 There are excellent panoramic views from the higher parts of the site, over the adjacent housing to the mountains to the south, east over the town to hills and farmland, and hills to the north. There are no long views to the west due to the woodland. There are good long views from lower down the site to the north and over the houses to the mountains in the south. Low views are restricted on all boundaries apart from to the north, where, with the exception of the boundary with the isolated house, there are good short views into the fields beyond. However, these are affected by the visually prominent caravan site in the middle distance.
- 12.50 The topography of the site and location in relation to the town and its surroundings is the most significant factor affecting development. It offers considerable opportunities to maximise the benefits afforded by the views looking outwards, but the visual prominence of the site from external viewpoints is a major constraint. This will require careful and sensitive design to overcome, most particularly on the mid to higher levels of the site. The lower eastern part of the site does not suffer from these constraints, being somewhat enclosed on its eastern and southern boundaries.

- 12.51 The whole site benefits from good solar orientation, except for shading in the afternoon and evening on the western boundary. Maximum use of solar gain should be employed in building design and site layout to achieve low energy housing. The site is exposed to north easterly winds, but is sheltered from the prevailing south westerly winds by woodland.
- 12.52 The site has a number of clearly established 'desire line' paths crossing it, some of which are shown on the Constraints and opportunities map overleaf. All paths should be retained in the development, with appropriate external links included to maximise the opportunity to promote and enhance recreational experience from within the site and from adjacent development.

#### Natural heritage

- 12.53 Evidence points to the presence of wading birds, and a rich diversity of plant species. Appropriate survey work should be undertaken early in the process and inform the development layout. Surveys should form an integral part of any planning application.
- 12.54 The existing Aspen on the site should be retained and opportunities for enhancement by new mature species planting undertaken.

# Grantown-on-Spey ${\sf HI}$ – Constraints and Opportunities plan existing informal footp across site © Crown copyright "All rights

#### **Development requirements**

#### Density and diversity

- 12.55 Due to the topography, ground conditions and varying housing types, density should vary over the site, with high density in the south east, adjacent to the existing housing and medium density to the north east, all on the lower levels of the site.
- 12.56 Only low density housing should be located towards the higher western side of the site, with density at its lowest nearest the western boundary. Housing density and location is illustrated in the Requirements Plan overleaf.

#### Informed design

- 12.57 Variety and richness of size and shape of houses and material use is required, ensuring that building shapes reflect the principles and proportions of traditional housing in the area. Building heights are acceptable up to 1.5 storeys.
- 12.58 For buildings higher on the hillside, bright white colouring should be avoided, as should excessive reflective surfaces. Any coloured render should echo the soft natural tones of the surrounding countryside. Built form should be carefully integrated with the terraced topography of the site, working together with and in sympathy with the slopes to preserve the excellent views over the rooflines of houses below, but avoiding unacceptable engineering operations such as platform creation.
- 12.59 Within the housing area, there should be small copses of trees to break up the impact of the buildings in much the same way as the main urban area of Grantown-on-Spey. These should be carefully sited to preserve but frame views. Further natural green space should be retained to conserve and enhance existing biodiversity.

#### Access and links

- 12.60 Pedestrian and cycle access should be provided throughout the site as part of a movement network, with external links to Beachen Court and Revoan Drive on the southern boundary, the footpath leading to the town centre in the south eastern corner of the site and to core path LBS5 on the western boundary. In addition, the informal pathways across the site, including through the northern boundary, should be integrated into green corridors to be introduced across the site.
- 12.61 Vehicular access to the site is expected to be from Beachen Court, where an existing access road currently terminates on the southern boundary of the site. It is understood that an area of land immediately adjacent to this is in the ownership of The Highland Council. Options for alternative access are from Seafield Avenue and developers should make themselves aware of options and challenges for access at an early stage. A Transport Assessment will be required.
- 12.62 Pedestrian and cycle access should be provided throughout the site as part of a movement network, with external links to Beachen Court and Revoan Drive on the southern boundary, the footpath leading to the town centre in the south eastern corner of the site and to core path LBS5 on the western boundary. In addition, the informal paths across the site, including through the northern boundary, should be integrated into green corridors to be introduced across the site.

# site boundary site boundary new visual screening Developable Area vehicular access priority site boundary requiring edge treatment to suit existing village setting open space to be retained new result was shorig north boundary new visual screening non vehicular access vehicular access priority site boundary requiring edge treatment to suit existing village setting open space to be retained

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 ${\sf Grantown\text{-}on\text{-}Spey}\ {\sf HI-Requirements}\ {\sf plan}$ 

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#### Kincraig HI

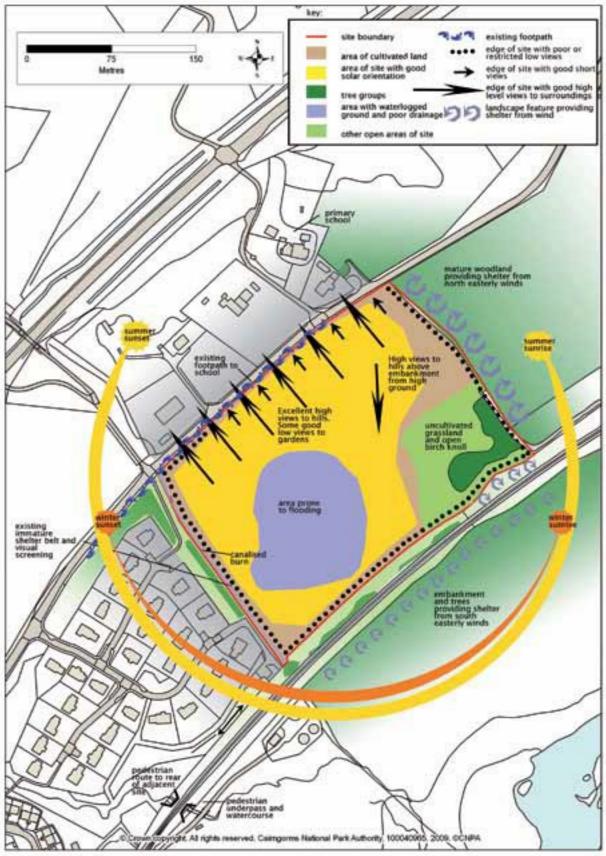
#### Site constraints and opportunities

#### Physical conditions

- 12.63 Ground conditions, topography, surrounding planting and services are all significant factors. The existing birch woodland should be retained. Extensive tree planting along the south western boundary should provide visual screening of the adjacent housing area.
- 12.64 Other areas of tree planting and landscaping, coupled with amenity grassland, should allow for informal recreation space enhancing habitat and biodiversity of the site.
- 12.65 The adjacent housing development provides a number of through routes to the rest of the village. A small bridge across the burn could link the site to the rest of Kincraig.
- 12.66 A small watercourse runs along the site boundary which is culverted under a nearby road and the topography is very low and flat so it may be susceptible to flooding. A Floor Risk Assessment will be required to support development proposals.
- 12.67 The area of waterlogged ground with associated spring presents an opportunity for the creation of a feature pond/wetland, developed as part of a Sustainable Urban Drainage scheme, linked to a restored and naturalised burn.

- 12.68 The pond should be set in an area of amenity grassland, providing further informal recreation space and enhancing habitat and biodiversity. This space should be linked to the grassy knoll, retained as informal amenity space, by a green corridor along the south eastern boundary. This may also provide a circular walkway.
- 12.69 There are very good long views from the whole site to the hills to the north west and from higher areas of the site over the railway embankment to distant mountains. Low views are restricted on all boundaries apart from along the north western boundary, which presents a mainly pleasant foreground with buildings of mixed architecture on rising land. This important boundary will form the new village edge.
- 12.70 The majority of the site has good solar orientation, which should be maximised in the building design and site layout to achieve low energy housing. The site is also reasonably well sheltered from north-easterly to south easterly winds.

Kincraig HI – Constraints and Opportunities plan



#### **Development requirements**

#### Density and diversity

- 12.71 Due to the topography, ground conditions and varying housing types, density should vary over the site. A new streetscape is to be formed along the B9152 and associated pedestrian pathway, with highest density housing towards the western end and medium density towards the east.
- 12.72 Medium density housing should be clustered around, and face, the central wetland and amenity space in an 'introspective' style. Low density housing should be sited on the higher ground at the north eastern end of the site, creating a new village edge. Housing density and location is illustrated in the Requirements Plan overleaf.

#### Informed design

- 12.73 Variety and richness of size and shape of houses and material use is required, ensuring that building shapes reflect the principles and proportions of traditional housing in the area. Alternating building heights are acceptable from 1 to 2 storeys.
- 12.74 The boundary along the B9152 will form a new streetscape and act as a frontage. Buildings should be sited on the street edge or with a landscaped area between them and the street. Windows to public rooms must be provided in the street facing wall to create an active street frontage. Creation of a blank façade, presenting a solid unbroken wall to the street, should be avoided. Houses may be in line with each other or otherwise form a cohesive frontage

#### Access and links

- 12.75 It should be noted that no car access to individual properties will be allowed directly onto the B9152 from this frontage. Vehicular access to the site will be from the B9152 in the form of a simple priority junction located between 50 and 100 metres from the Baldow Smithy on the opposite side of the road.
- 12.76 A bridge for pedestrian and cycle use should be erected across the improved burn in the southern corner of the site. This will link via non-vehicular routes, through the adjacent development to the footpath network in the village.

#### **Biodiversity**

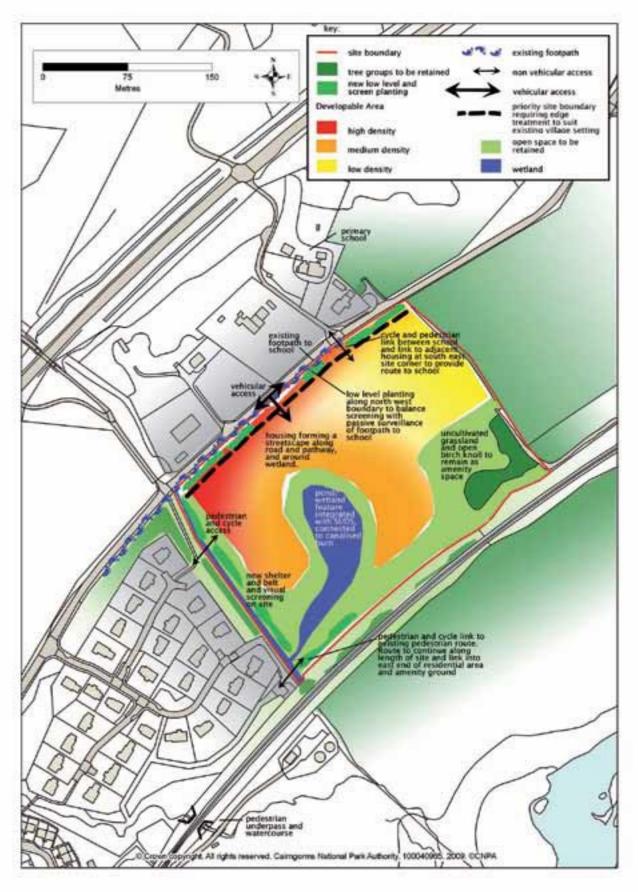
- 12.77 The grassy knoll should be retained and enhanced with native species planting.
- 12.78 The 'green' network should be integrated with the shelter belts around the site, the retained grassy knoll and the area surrounding the feature pond/wetland.
- 12.79 In association with drainage improvements, moves to restore the modified burn to a more natural form would provide significant biodiversity, landscape and hydrological benefits. The inclusion of a six metre wide buffer strip, from the bank to the burn, is encouraged.

#### Services

12.80 A Sustainable Urban Drainage scheme should be provided for the site in the form of a feature pond/wetland, linked by a swale to the burn. Sight lines to the pond should be kept clear and the side slopes be gentle, not exceeding I in 8. A few specimens of native willow or alder should be planted, with other planting limited to the low reeds, rushes and possibly water lilies.

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 ${\sf Kincraig\; HI-Requirements\; plan}$ 



#### Newtonmore HI

#### Site constraints and opportunities

#### Physical conditions

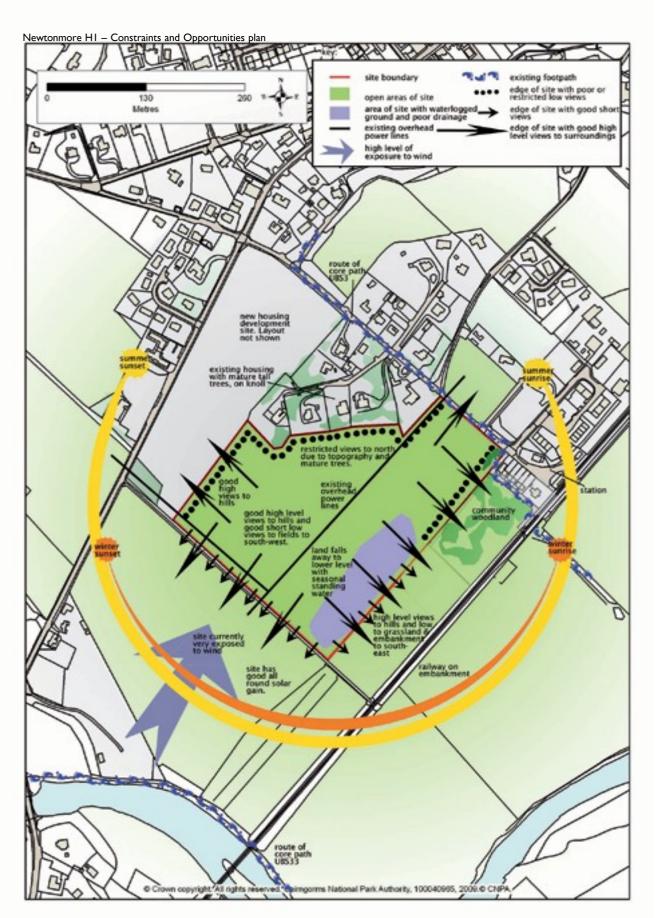
- 12.81 Ground conditions, topography, surrounding planting and services are all significant factors. With the exception of the area around the knoll on the northern boundary, there are excellent long views in all directions from the site to the mountains to the east, north and west and lower hills to the south. Low views will be restricted by the proposed housing development and by the knoll along the northern boundary and also by the industrial estate, dwellings and community woodland to the east of the site.
- 12.82 Good low views are available along much of the south eastern and south western boundaries, although medium range views from the south western boundary are marred by the unscreened caravan site.
- 12.83 The whole site benefits from good solar orientation, maximum use of which should be employed in building design and site layout to assist in achieving low energy housing.
- 12.84 However, the site is very exposed to the prevailing south westerly winds. Substantial shelter belt planting along this boundary will have the benefit not only of providing shelter from these winds, but also screening the views to the caravan park and the creation of a landscape edge to the urban area that is both in sympathy with the surrounding countryside and improves views on approach to Newtonmore.

- 12.85 The area of lower ground to the southeast prone to seasonal standing water, presents the opportunity for creation of a wetland, developed as part of a Sustainable Urban Drainage scheme. Combined with the area of land between the site boundary and the railway line, in conjunction with the landowner, community and the CNPA, the opportunity exists to treat the entire area as a pond and wetland that would further enhance amenity and biodiversity.
- 12.86 The historic 'coffin road' should be safeguarded and utilised as the basis for a recreational circular route.

  Any trees on the edges of the site should also be protected.
- 12.87 A Flood Risk Assessment will be required for the site, as areas of the site around the southern boundaries are identified as potential areas at risk of flooding by the SEPA Indicative Flood Map. Development should not be sited in the area of potential flood risk.

#### Services

12.88 Overhead power lines currently run along the south western boundary and across the middle of the site, presenting a constraint to development.



#### **Development requirements**

#### Density and diversity

- 12.89 Due to the topography, ground conditions and varying housing types, density should vary over the site, with high density development in the western corner, adjacent to the new housing development.
- 12.90 Housing density and location is illustrated in the Requirements plan overleaf.

#### Informed design

- 12.91 Variety and richness of size and shape of houses and material use is required, ensuring that building shapes reflect the principles and proportions of traditional housing in the area. Alternating building heights are acceptable from 1 to 3.5 storey.
- 12.92 The boundary running from west to east around the edge of the housing will form a new village edge and should be of high quality design. Views out of the gardens and housing to the surrounding landscape are to be exploited, with screen planting provided around the site boundaries, framing views and reducing the visual impact of the development.
- 12.93 The boundary along Station Road will form a new street frontage. Buildings could be sited on the street edge or with a landscaped area between them and the street. Windows to public rooms must be provided in the street facing wall, to allow passive surveillance and to create an active street frontage. Creation of a blank façade, presenting a solid unbroken wall to the street, should be avoided. Houses may be in line with each other or otherwise form a cohesive frontage. It should be noted that no car access will be allowed directly onto Station Road from this frontage.

#### Access and links

- 12.94 Vehicular access to the site will be made from a new link road, which should run around the southern edge of the housing development with residential streets feeding off it. This road should link to the provision being made for it in the new development on the north western boundary and to Station Road near to the industrial estate. This link road will be a key boundary, forming a new village edge and street frontage and should accordingly receive appropriate design treatment as described earlier. Although houses will front onto Station Road, no car access will be allowed directly onto it from this frontage.
- 12.95 A Transport Assessment should be undertaken to determine the impact of the development on the safe and efficient operation of the trunk road. If required, trunk road mitigation measures should be agreed with Transport Scotland and delivered by the developer.
- 12.96 Station Road is narrow and lacking footpaths in places. To encourage vehicles accessing the industrial estate and station to use the new link road and improve the experience for pedestrians, cyclists and residents along Station Road, a pinch point is to be provided along the site frontage, reducing the road to single track and providing a non-vehicular route alongside.
- 12.97 Pedestrian and cycle access should be provided throughout the site as part of a movement network, safeguarding the 'coffin road' with external links to Station Road and Perth Road, to access the national cycle route.

#### Newtonmore HI – Requirements plan

