

## CAIRNGORMS NATIONAL PARK AUTHORITY

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### FOR DECISION

**Title:** TAYplan – Proposed Strategic Development Plan –  
Endorsement of Proposed Plan to Consult

**Prepared by:** Karen Major, Development Plan Officer

**Purpose:**

To seek formal Board endorsement, for consultation, of the proposed Strategic Development Plan, TAYplan, which affects that part of the Park that falls within Perth and Kinross.

**Recommendation**

That the Board formally endorse the proposed Strategic Development Plan, TAYplan, which will enable the formal consultation process to commence.

**Executive Summary**

With the extension of the National Park boundary into Perth and Kinross, that part of the Park is now subject to the direction and strategic vision of TAYplan, a strategic development plan being prepared for the Dundee city region. This will replace the current structure plans for that area, and will be material in the planning process.

Work on TAYplan has reached the stage of publishing a proposed plan. As CNPA is now one of the constituent authorities for the TAYplan area, we are asked to endorse the proposed plan and its associated documents in preparation for a period of public consultation.

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## **TAYplan – PROPOSED STRATEGIC DEVELOPMENT PLAN – ENDORSEMENT OF PROPOSED PLAN TO CONSULT FOR DECISION**

### **Background**

1. Scotland's planning system is undergoing the most significant modernisation in over 60 years and the changes introduced by the Planning etc. (Scotland) Act 2006 have brought forward changes in the way both development planning and development management happen.
2. The Development Plan system has been substantially reformed, with the replacement of Structure and Local Plans with Strategic and Local Development Plans. Members will be aware that work is ongoing to bring forward our own Local Development Plan in line with this reform.
3. With the recent extension of the Park to include parts of Highland Perthshire, we must also now be aware of how the reforms impact that area. This includes the need for a Strategic Development Plan for Dundee city region which includes Dundee, Angus, Perth and Kinross (including the newly designated part of the National Park), and North Fife.
4. Strategic Development Planning Authorities are required to prepare and review Strategic Development Plans and submit them to Scottish Ministers for approval. They are material in the planning process, in a similar way to the previous Structure Plans. Work on TAYplan for the Dundee region is well underway, and is now at the stage of producing for consultation the proposed Plan.

### **TAYplan in Context**

5. Strategic Development Plans (SDPs) set out the vision for the long term development of the city regions and deal with region wide issues such as housing and transport. The work to produce the SDPs is carried out by SPD authorities. In the case of the TAYplan region, this is the Dundee, Perth, Angus and North Fife Strategic Development Planning Authority. The Authority comprises 12 Councillors, 3 from each of the 4 constituent Local Authorities.
6. With the extension of the National Park boundary into Perth and Kinross, we are now party to the workings of this Authority, although we do play a minor part. The proposed SDP for the region will be subject to full consultation and as part of this the constituent authorities are asked to ratify the document prior to the commencement of this consultation.
7. TAYplan, within the National Park will sit with the other plans which guide land use and development. It sets at the highest level the strategic guidance for the long term spatial strategy and vision for its whole region. It must take account of the National Park Plan, as it is material in the planning process. In the same way, the Park Plan must take account of TAYplan. The two documents will provide the strategic strategy for that part of the Park where TAYplan applies. The Local Development

Plan as the detailed land use and planning policy document must take account of both documents. It is important that the three documents fit seamlessly together, providing the necessary level of detail to guide development for the future.

## **TAYPlan – the Content**

8. TAYplan (Annex 1) comprises a vision and objectives which must be met to achieve this vision. To assist in this 8 policies guide development at the highest level. These look at:
  - a) location priorities (no areas of the Park are identified for key developments)
  - b) the quality of places
  - c) management of the regions assets
  - d) the allocation of land for key developments (none of which fall within the Park)
  - e) housing allocations to meet the needs of the region (no allocation is included for the Park area)
  - f) Management of energy and waste (including necessary infrastructure) as a resource
  - g) Town centres (none of which fall within the Park)
  - h) Delivery of the Plan
9. Each policy gives direction to the Local Development Plan on how detailed policies should take account of the various issues.
10. Supporting the Plan are a number of background papers, all of which will form the full package of consultation documents. These comprise:
  - a) the plan itself (annex 1)
  - b) the development plan scheme – which sets out the timetable of activities to produce and adopt the plan (available on request)
  - c) the Equalities and Human Rights Impact Assessment – which sets out how the document may impact positively or negatively, on different sectors of the population in different ways (available on request)
  - d) the Habitats Regulations Appraisal – carried out in compliance with the legislative and policy requirements for TAYplan under the Habitat Regulations (available on request) (available on request)
  - e) the Proposed Plan Action Programme – which sets out how the plan will be implemented (available on request)
  - f) the schedule of representations received to previous consultation documents associated with TAYplan including the Main Issues Report (these documents were consulted on prior to the extension of the National Park boundary) (available on request)

## **Key points to note affecting the National Park**

11. Inevitably, due to the strategic nature of TAYplan, and its remit to set the strategic vision for the whole of the Dundee city region, it does not prescribe in great detail anything that will directly impact on the part of Perth and Kinross that falls within the National Park boundary. However there are some points worth noting.

12. It requires all types of new development to be fit for place and be capable of supporting more sustainable ways of life for the people and businesses that use them. This objective to improve the quality of all design echoes our own approach to sustainable design. (Refer to Page 11 of Annex 1 Policy 2).
13. Delivering the vision and objectives of the Plan requires management of land and conservation of resources. This recognises the need for the right type of development in the right place. This echoes our own approach to landscape and natural heritage and may be seen to align with our first and second aims. (Refer to Page 13 of Annex 1 Policy 3).
14. In delivering a low/zero carbon future the Plan directs the Local Development Plan to identify where appropriate, areas that are suitable for different forms of renewable heat and electricity infrastructure and for waste/resource management infrastructure or criteria to help this. The work we are currently undertaking to look at renewables and the options which exist within the Park will fit neatly into meeting this requirement when we produce our own Local Development Plan. (Refer to Page 19 of Annex 1 Policy 6).

### The Stages in the Process of Adopting TAYplan

15. Following endorsement of the bundle of documents which comprise the consultation information for TAYplan by the constituent authorities, the documents will be published on 6<sup>th</sup> June for a period of 8 weeks public consultation, closing on 1<sup>st</sup> august. The following is an extract from the Development Plan which explains the process.

Plan Preparation Process	Actions to be taken	Key Dates
Publication of Proposed Plan, Proposed Action Programme and Equalities and Human Rights Impact Assessment for representations to be made to support or object	<ul style="list-style-type: none"> <li>• Publication of Proposed Plan, Proposed Action Programme and Equalities and Human Rights Impact Assessment</li> <li>• Publication of Habitats Regulations Appraisal</li> <li>• Publication of Schedule of Responses to comments received at the Main Issues Report stage</li> <li>• Publication of background Topic Papers</li> <li>• Formal notification and publicity</li> <li>• Formal period for representations (8 weeks)</li> </ul>	6th June to 1st August 2011
Submission to Scottish Ministers	Proposed Plan, Proposed Action Programme and Environmental Report submitted to Scottish Ministers (assuming no modifications made)	late December 2011/January 2012

Plan Preparation Process	Actions to be taken	Key Dates
Examination of Proposed Plan by Scottish Ministers	Examination of issues relating to representations received during 6th June - 1st August 2011	Ongoing 2012
Scottish Ministers Approval	Decision issued by Ministers after receiving Inquiry Reporters recommendations	Anticipated before end December 2012
Review of the Plan	A review of the first Strategic Development Plan will be undertaken and preparation for the second Plan will commence.	2013 onwards

## Recommendation

- 16. It is recommended that the Board formally endorse the proposed Strategic Development Plan, TAYplan, and its associated documents which will enable the formal consultation process to commence.**

## Policy Context

17. TAYplan will provide the strategic vision and objectives for land use planning within that part of the Park which falls within Perth and Kinross. It is material in the decision making process and will be taken into account when determining any planning application that is submitted in that area.

## Delivering Sustainability

18. TAYplan has at its heart the vision to create a sustainable, more attractive, competitive and vibrant region. The delivery of this objective within the Perth and Kinross section of the Park will help deliver our own objectives on sustainability.

## Delivering A Park for All

19. TAYplan has as one of its objectives the promotion and enhancement of places and landscapes as economic drivers and tourist destinations. In achieving this objective TAYplan will help create a Park for all, as it affects the part of Perth and Kinross which falls within the Park.

## Delivering Economy, Effectiveness and Efficiency

20. TAYplan's vision is to create a more competitive and vibrant region. The economic success of the region without creating an unacceptable burden will help deliver our own objectives regarding the economy, effectiveness and efficiency.

## Implications

### *Financial Implications*

21. None, all works associated with the production of TAYplan are carried out by the TAYplan strategic development planning authority.

***Presentational Implications***

22. TAYplan is material in the work being carried out in that part of the National Park that falls within Perth and Kinross. CNPA must therefore be clear that it has taken it into account in any decisions it makes in that area.
23. The TAYplan authority will however promote the plan across the whole region and have offered specific assistance in the Park if required.

***Implications for Stakeholders***

24. The plan has already been the subject of considerable consultation within the TAYplan region. CNPA must however ensure that, when dealing with stakeholders in the part of the Park within Perth and Kinross, it highlights the role of TAYplan and its vision and objectives. This is particularly relevant in the planning process, where TAYplan will act as the strategic plan for all decisions made.

**Next Steps**

25. TAYplan will be published for consultation on 6<sup>th</sup> June for an 8 week period. This work will be carried out by the TAYplan authority. On adoption the TAYplan authority will inform us and a further paper will be presented to the Board at that time.

**Karen Major**  
**Development Plan Officer**  
**February 2011**

**Annex I (attached): TAYplan – Proposed Strategic Development Plan  
2012 – 2032**

**Please note:**

**The following documents are also available for inspection on request and will form part of the documents which are the subject of consultation on TAYplan:**

- **Record of Habitats Regulations Appraisal, including Appropriate Assessment February 2011**
- **Development Plan Scheme March 2011**
- **Proposed Plan Action Programme February 2011**
- **Equalities and Human Rights Impact Assessment February 2011**
- **Schedule of TAYplan's responses to representations received on the Main Issues Report, Environmental Report, and draft Equalities and Human Rights Impact Assessment April – July 2010**